

Guideline Compliance in Task-Oriented Dialogue: The Chained Prior Approach

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Abstract

Task-oriented dialogue (TOD) systems are widely used across various domains, including customer service, appointment scheduling, and technical support. In real-world scenarios, such systems must adhere to given operational guidelines. However, existing solutions based on large language models often cannot achieve strict guideline compliance, even when fine-tuned with domain knowledge. To address this issue, we introduce a novel TOD system named *GuidedTOD*, which explicitly considers domain-specific guidelines by integrating a policy module. This module employs a Markov Chain, termed *Chained Prior*, to efficiently encode and dynamically update guideline knowledge. During inference, the Chained Prior re-ranks outputs from the domain-expert language model using beam search, ensuring guideline adherence. Experimental results show that *GuidedTOD* significantly improves guideline compliance, achieving approximately 20% better action prediction accuracy than state-of-the-art solutions. Code is available here: <https://github.com/curelab/GuidedTOD>.

1 Introduction

Task-Oriented Dialogue (TOD) systems are designed to facilitate specific tasks, such as scheduling appointments, booking flights, or providing customer support. Traditionally, these tasks were managed by human agents who relied on detailed operational guidelines provided by company policies to resolve issues efficiently and accurately. The demand for faster and more scalable solutions has driven significant interest in developing automated TOD systems within both industry and academia.

The emergence of generalist large language models (LLMs) like GPT-4 (Achiam et al., 2023), Gemini (Team et al., 2023), and Llama (Touvron et al.,

2023) has revolutionized natural language processing. These models benefit from extensive pretraining on diverse tasks, which enhances their ability to learn and adapt to new contexts (Wei et al., 2022; Brown et al., 2020). Consequently, there has been a surge in research integrating LLMs into TOD systems to improve response fluency and handle complex scenarios that traditional methods struggle with (King and Flanigan, 2024; Cao, 2023; Zeng et al., 2024; Kawamoto et al., 2023). Despite their potential, studies show that even fine-tuned LLMs often fall short in adhering to guidelines (Hudeček and Dušek, 2023; Lee et al., 2022).

Various approaches have been proposed to address this limitation. For instance, direct stimulus prompting, as described by Li et al. (2023), involves training smaller-scale policy models to provide domain-specific guidance to LLMs using curated service data. Similarly, Ramakrishnan et al. (2023) suggests using compact language models (LMs) to predict multiple next actions to improve accuracy. While these methods demonstrate better performance, there is ample room for improvement in guideline compliance, as guidelines are not explicitly integrated into TOD systems.

In this paper, we introduce a novel TOD system named *GuidedTOD*, aiming to bridge the compliance gap by explicitly incorporating operational guidelines into the TOD framework. Similar to Li et al. (2023), our system features a policy module that provides domain-specific insights to generalist LLMs. The unique feature of our policy module is that we equip it with a *Chained Prior* mechanism, formulated as a Markov Chain. This mechanism consists of states derived from the actions specified in the guidelines and transition probabilities calibrated using curated service data. During inference, by re-ranking the predicted next actions during the beam search of the expert language model, our system ensures guideline adherence. To the best of our knowledge, *GuidedTOD* is the first system to

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explicitly leverage operational guidelines for improved compliance, achieving significant enhancements even in the absence of explicit guidelines.

We evaluate our method on two benchmarks to measure action prediction accuracy and dialogue consistency. Our results indicate that *GuidedTOD* is highly effective in domains requiring strict adherence to predefined complex guidelines. *GuidedTOD* outperforms existing methods, performing 50% better than GPT models using in-context learning and achieving approximately 20% better action prediction accuracy compared to state-of-the-art solutions. Notably, the Chained Prior mechanism provides further improvements when initial dialogue data is sparse, demonstrating the advantage of *GuidedTOD* in reducing the need for extensive human labor and streamlining the construction of task-oriented dialogue systems.

2 Background

2.1 Datasets and Conventional TOD Systems

Before 2021, most task-oriented dialogue (TOD) datasets, such as MultiWOZ (Zang et al., 2020), were collected using the Wizard-of-Oz (WoZ) technique (Mrkšić et al., 2017), where a human operator simulates an AI system’s responses. While effective in capturing authentic dialogues, these datasets generally lack specific operational guidelines. In contrast, the ABCD dataset introduced by Chen et al. (2021) includes comprehensive guidelines covering various service scenarios, setting a precedent for TOD systems to explicitly utilize guidelines to enhance compliance with business logic.

Traditionally, TOD systems have employed specialized models for different components of the dialogue process: natural language understanding (NLU) (Bates, 1995; Storks et al., 2019), dialogue state tracking (DST) (Mrkšić et al., 2017; Rastogi et al., 2017; Ren et al., 2018), and natural language generation (NLG) (Gatt and Krahmer, 2018; Ji et al., 2023). While these compartmentalized models are effective, they often face integration challenges and lack flexibility.

2.2 LLM-Powered TOD Systems

LLMs provide a unified, adaptable framework that enhances flexibility and scalability, making LLM-powered TOD systems increasingly prevalent as they overcome traditional system limitations.

In particular, in-context learning has significantly advanced the application of LLMs. Research by Brown et al. (2020) and Wei et al. (2022) demonstrates that LLMs can generalize to new tasks with minimal examples due to extensive pre-training. Techniques such as "Prefix-Tuning" by Li and Liang (2021) enhance task-specific performance by optimizing continuous prompts, while Reynolds and McDonnell (2021) have developed a systematic taxonomy of prompting techniques and established best practices.

Despite these innovations, achieving strict guideline compliance when integrating LLMs into TOD systems continues to be challenging. Research by Hudeček and Dušek (2023) and Lee et al. (2022) indicates that even fine-tuned LLMs have difficulty adhering to stringent guidelines. Although Bang et al. (2023) and Chen et al. (2023) have fine-tuned LLMs with domain-specific data, their performance is still eclipsed by Li et al. (2023).

To better integrate domain-specific knowledge, DSP (Li et al., 2023) develops a language model that analyzes dialogue history and predicts the next action. These predicted actions, along with the dialogue history, are then used to guide a generalist LLM in generating responses. Similarly, Ramakrishnan et al. (2023) trains an LM to predict multiple subsequent (Multi-Step) actions, selecting the one with the highest probability as the candidate.

2.3 The Need for Explicit Guideline Integration

Although datasets like ABCD introduce the task of guideline-driven task-oriented dialogue, subsequent studies (Hattami et al., 2024; Ramakrishnan et al., 2023; Li et al., 2023) have often overlooked these guidelines, opting instead to train models exclusively on curated service data.

ComplianceOPT (Min et al., 2023) implements online reinforcement learning with a reward model designed to evaluate whether responses adhere to the guidelines. While this approach has led to some improvements in guideline compliance, it relies implicitly on guidelines during the training of the reward model and is notably inefficient due to the demands of online learning. This highlights the need for innovative approaches that explicitly integrate operational guidelines into TOD systems to enhance compliance and efficiency.

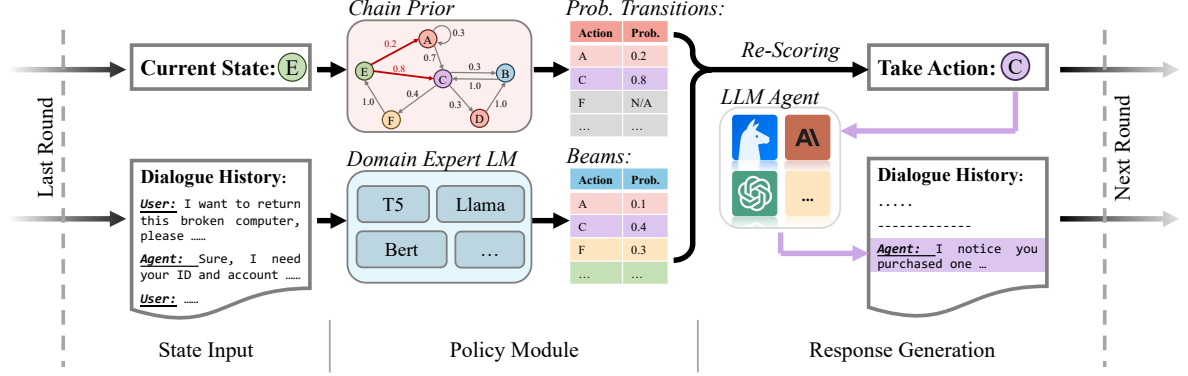


Figure 1: Framework that delineates the processes of the Chained Prior Guided Task-oriented Dialogue (*GuidedTOD*) System. Given the utterance context, the domain-expert LM predicts several possible actions using beam search techniques. The Chained Prior proposes the subsequent possible states with certain transition probabilities from the current state, and acts as a scorer to re-rank the beam actions. The predicted actions are then used to steer the LLM to generate the response that complies with the next utterance.

3 Preliminaries & Problem Formulation

3.1 Preliminaries: Markov Chains

Markov chains model sequences of events as transitions between states, with probabilities defined solely by the current state. These models are widely applied across various disciplines, including physics and finance, due to their ability to dynamically represent stochastic systems. Similarly, the application of Markov chains in TOD systems holds great potential to enhance accuracy and reliability through systematic encoding and updating of domain-specific guidelines, but it remains unexplored.

This paper introduces the Chained Prior mechanism, improving action prediction and dialogue coherence by ensuring adherence to predefined guidelines. Our approach aligns with established NLP and AI methods such as Machine Translation (Durani et al., 2015), CD-FUDGE (Yang and Klein, 2021), and Controlled Decoding (Mudgal et al., 2023). These methods integrate simple statistical models, such as n-gram, and CTC prefix scoring to guide predictions and language generation for achieving significant performance improvements. Our approach is the first to apply this strategy to TOD systems, combining the strengths of Markov Chains and LMs for a robust framework.

3.2 Problem Formulation

Given a dialogue context $X_t = [x_1, x_2, \dots, x_t]$ and all the possible legal actions $A = [a_1, a_2, \dots, a_N]$, our objective is to predict the subsequent action a_{t+1} . The context X_t contains the past system

utterance s_i and user utterance u_i . An action $a = (a, v)$ includes an action name (for example, ‘*pull-up-account*’), and an optional list of action values v (for example, ‘*[crystal, minh]*’, Appendix A.4 presents supplementary action-slot examples.).

To predict future actions, we assume access to pre-defined guidelines and a historical dataset of dialogues paired with ground truth actions. Given the currently available R dialogues, we extract all the actions from a dialogue and arrange them as a sequence using the workflow discovery proposed by Hattami et al. (2024). In this case, we may obtain R groups of actions and formalize them as the data set of dialogues with action flows (X, F) . A Chained Prior is a weighted, directed graph generated from both the guidelines and training set, with vertices $V = \{a_1, \dots, a_N\}$ and edges $E = \{e_{a_i \rightarrow a_j}\}$. A guideline contains action sequences as workflows to achieve specific goals in different scenarios, as illustrated in Table 11 in Appendix. The structure and connectivity of Chained Prior are formed by merging the sequences of pre-defined actions on the guideline. All the possible actions are formed as the states in the Chained Prior. The weights of the edges reflect the actual frequency of transiting from one action to the other in the training set. A domain-expert LM using the beam search technique predicts the next action with *top-K* candidates $C = [c_1, c_2, \dots, c_K]$ given the context of X_t , where ideally the candidate set C should be a subset of A .

Given the context up to step t , X_t , a Chained Prior guided next action prediction is to select the action with the highest weighted sum of the

probabilities from the Chained Prior and the policy model, that is,

$$P(C_i | X_t; \theta_{expert}, \theta_{cp}) \propto P(C_i | X_t)P(e_{a_t \rightarrow C_i}). \quad (1)$$

4 Methodology

As depicted in Figure 1, the new policy module in our *GuidedTOD* system consists of two components: the domain-expert language model and the Chained Prior.

The Chained Prior is developed based on task guidelines and statistical transition probabilities derived from the training set. Concurrently, the domain-expert LM is specifically trained solely on the training data to predict the likely next action. During inference, the policy module determines the subsequent action by jointly considering the outputs from both the Chained Prior and the domain-expert LM. This integrated approach ensures that decision-making is both contextually informed and statistically grounded.

4.1 Construction of Policy Module

4.1.1 Chained Prior

As a Markov Chain model, we construct the Chained Prior as Algorithm 1.

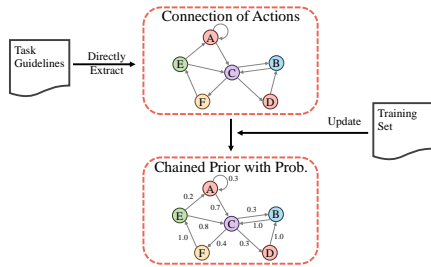


Figure 2: Initialize the Chained Prior using guidelines and update transition probabilities with the training set.

Step 1: Initialization with Guidelines. As shown in Figure 2, we first establish a graph of actions according to the guidelines. Initially, the Markov Chain consists of two states: "INIT" and "END". We incorporate pre-defined action flows by treating each action within the flow as a potential state. The "INIT" state is directly linked to the first action of each flow through a directed edge, integrating this action into the Markov Chain's state set. This process is repeated for every pair of adjacent actions, establishing a connection from each action to the next. The final action in each flow is

Algorithm 1 Construct Chained Prior from Dialogue Data with Guidelines

Input: Training set of dialogues with action flows (X, F) , Guidelines of pre-defined legal action flows F^* , All possible actions $A = \{a_1, a_2, \dots, a_N\}$

Output: A Chained Prior M with probability P

```

1: // Initialization:
2: Initialize an empty Markov Chain  $M$  with state  $S = \{\text{INIT}, \text{END}\}$ 
3: for each action flow  $f$  in  $F^*$  do
4:   Add all actions in  $A_f \subseteq A$  of the action flow  $f$  to  $S$  as new states
5:   Connect  $a_i \rightarrow a_j \in A_f, i < j$  with directed edge in  $M$  without probabilities
6: end for
7: // Count transitions:
8: Initialize transition counts  $C(s, s')$  for all  $s, s' \in S$ 
9: for each dialogue action flow  $f$  in Training set  $(X, F)$  do
10:  Set current state  $\bar{s} \leftarrow \text{INIT}$ 
11:  for each action  $a_f$  in dialogue action flow  $f$  do
12:     $C(\bar{s}, a_f) + 1$ 
13:     $\bar{s} \leftarrow a_f$ 
14:  end for
15:   $C(\bar{s}, \text{END})$ 
16: end for
17: // Compute transition probabilities:
18: for each state  $s \in S$  do
19:   Total transitions from  $s$ :  $T(s) = \sum_{s' \in S} C(s, s')$ 
20:   for each state  $s' \in S$  where  $C(s, s') > 0$  do
21:     Set transition probability  $P(s \rightarrow s') = \frac{C(s, s')}{T(s)}$ 
22:   end for
23: end for

```

connected to the "END" state. This construction results in a Markov Chain that includes actions as state nodes and connections as edges, although it initially lacks transition probabilities.

Step 2: Computing Transition Probabilities with Dialogue Data.

To establish a valid Markov Chain model, we still need the probabilities of each transition. Initially, we first count the transition counts, denoted as $C(s, s')$, between each pair of possible states from the action flows of each dialogue. Subsequently, we convert these raw transition counts into probabilities. This step involves normalizing the counts so that the sum of the transition probabilities from any given state s to all other possible states s' is equal to one. Crucial to our model's efficacy as a Markov Chain, this normalization accurately captures the stochastic nature of dialogue transitions, grounded in empirical data.

Step 3: Building Sub-graph for Each Scenario
To further extract useful knowledge from the guidelines and improve the quality of Chained Prior, we revisit the structure of the guidelines. The guide-

line that we can use usually divides all the dialogues into several scenarios, such as the "Product Defect" and "Shipping Issue" shown in Table 11. Using such prior knowledge, we can extract the pre-defined legal flows for each scenario, and repeat the above two steps to obtain refined Chained Priors for each scenario. These Chained Priors are sub-graphs of the previous global one built on all the scenarios.

After defining and initializing the Chained Prior as outlined above, the domain-expert language model can leverage this structured probabilistic model as a scorer to re-rank its predictions. This enhances the performance in predicting legal dialogue actions, thus aligning more closely with human expectations and real-world scenarios.

4.1.2 Domain Expert Language Model

A domain-expert language model (LM) is trained specifically for the task-oriented dialogue scenario using the training set $\mathcal{D} = \{(x, a)\}$ of pairs of dialogue annotated with the action flows. Given the current dialogue context, the domain-expert LM predicts the next action a and its slot values v . Similar to DSP (Li et al., 2023), We perform supervised fine-tuning on a language model to predict next actions. Each pair of data for training contains the utterance context $x \in X$ and the current action $a \in A$ with slot values $v = \{v_1, v_2, \dots, v_m\}$. We then fine-tune the language model by maximizing the log-likelihood:

$$\mathcal{L}(\theta) = \sum_{(x,a) \in \mathcal{D}} \log P(a, \{v_1, v_2, \dots, v_m\} | x; \theta_{expert}) \quad (2)$$

where θ_{expert} represents the parameters of the domain-expert LM, $P(a, \{v_1, v_2, \dots, v_m\} | x; \theta)$ is the probability of predicting the action a and its corresponding slot values v given the dialogue context x , parameterized by θ .

4.2 Chained Prior Guided TOD System

During inference, we introduce a mechanism that harmonizes the strengths of both models. As shown in Figure 1, we jointly consider the output of Chained Prior and the domain-expert LM for the next step. Specifically, the Chained Prior acts as a scorer to re-rank the prediction by the domain-expert LM. The input (left of Figure 1) of each turn of inference contains a state indicator and the conversation context. The state indicator is the

last action executed, while the conversation context includes all user-system interactions.

To increase the search space in producing the next action prediction, we employ the beam search to sample multiple outputs from the domain-expert LM. In each dialogue round, the LM first analyzes the previous dialogue history to predict multiple potential next actions and their associated probabilities. Subsequently, we retrieve the transition probabilities from the current state to each predicted action from the Chained Prior. Re-ranking is performed by calculating the weighted sum of these probabilities, as shown in Eq. 3. In Section 5, we demonstrate that this approach significantly enhances guideline compliance.

$$\operatorname{argmax}_{C_i} [\alpha \log(P(C_i | X_t)) + (1 - \alpha) \log(P(e_{a_t \rightarrow C_i}))]. \quad (3)$$

Finally, we utilize the action with greatest summed log probability, as the definitive action suggestion to direct the agent in producing subsequent responses (right of Figure 1).

5 Experiments

5.1 Experimental Settings

Following the experimental paradigms established in previous research (Ramakrishnan et al., 2023; Hattami et al., 2024; Chen et al., 2021), we adopt ABCD (Chen et al., 2021) and MultiWoz 2.2 (Zang et al., 2020) as the principal datasets for our evaluation framework. **ABCD** comprises over 10K dialogues involving two human participants, covering a wide variety of interactions with 55 different user intents within the customer service field. It contains 10 dialogue scenarios, 30 unique actions with conversations averaging 22 rounds, demonstrating the system’s capability to manage long context dependencies. **MultiWOZ** offers a diverse collection of over 10,000 dialogues spanning various domains. This dataset is particularly valuable for our research due to its unique feature of encompassing multiple scenarios within single dialogues. This characteristic makes it highly suitable for evaluating the robustness and cross-domain generalization ability.

Additionally, the two datasets align with two distinct scenarios for dialogue guidelines: 1) **Scenarios with Predefined Guidelines**: In many real-world applications, such as e-commerce operations and call centers, guidelines are readily available. These workflows provide a structured foundation,

Datasets	Methods	Action Prediction Accuracy						Response Consistency			Dialogue Level	
		Action CE	Value CE	Joint CE	Action EM	Value EM	Joint EM	BLEU	ROUGE-L	Bert Score	Step Suc. Rate	Dialog Suc. Rate
ABCD	ICL(GPT-3.5)	0.146	0.212	0.083	0.036	0.093	0.019	0.169	0.291	0.196	0.067	0.019
	ICL(GPT-4-Turbo)	0.213	0.302	0.135	0.062	0.131	0.023	0.234	0.345	0.239	0.175	0.022
	ICL(GPT-4)	0.226	0.319	0.159	0.077	0.135	0.048	0.260	0.388	0.275	0.204	0.047
	DSP	0.564	0.657	0.527	0.378	0.478	0.338	0.349	0.532	0.364	0.504	0.281
	Multi-step	0.546	0.658	0.513	0.353	0.473	0.321	0.337	0.523	0.349	0.532	0.266
	Ours	0.795	0.789	0.748	0.682	0.663	0.619	0.432	0.624	0.430	0.751	0.537
MultiWoz	ICL(GPT-3.5)	0.508	0.209	0.158	0.354	0.096	0.067	0.185	0.345	0.374	0.161	0.050
	ICL(GPT-4-Turbo)	0.592	0.105	0.080	0.465	0.043	0.028	0.204	0.381	0.420	0.091	0.020
	ICL(GPT-4)	0.645	0.324	0.271	0.618	0.302	0.250	0.194	0.364	0.405	0.276	0.105
	DSP	0.763	0.645	0.634	0.652	0.509	0.497	0.212	0.389	0.443	0.623	0.204
	Multi-step	0.749	0.635	0.624	0.632	0.498	0.484	0.225	0.409	0.461	0.610	0.176
	Ours	0.837	0.714	0.698	0.754	0.599	0.579	0.238	0.426	0.479	0.685	0.283

Table 1: The main results. We compare our method with the baselines of large language models using in-context learning (ICL), DSP, and Multi-Step within the TOD system setting. Our method demonstrates significant improvements in action prediction, conversation response consistency, and dialogue success rate.

and our system aims to enhance compliance with such guidelines—an area where traditional LLM-based TOD systems often face challenges. The ABCD dataset, for instance, aligns with this setting and is used in our experiments. 2) **Scenarios Without Initial Guidelines:** In extreme cases where predefined guidelines are entirely unavailable, workflows can be extracted from initial data collections. For example, the MultiWoZ dataset, utilized in our paper, initially lacked explicit guidelines. By employing workflow discovery techniques (Hatami et al., 2024), we were able to extract key actions and their relationships, constructing an initial guideline and Markov Chain for our method.

We select three sets of metrics to evaluate action prediction by the policy module, LLM response consistency, and dialogue success rate. Specifically, following the setup in (Ramakrishnan et al., 2023), we employ **cascading evaluation (CE)** and **exact match (EM)** to assess our method of predicting the next actions on the two benchmarks. Given the lack of clarity in the current implementations of EM and CE, we have revisited and refined them for improved reasonableness. Detailed metric definitions are available in Appendix A.2. To evaluate the consistency of LLM-generated responses guided by the policy module, we employ **BLEU**, **ROUGE**, and **BertScore** metrics, comparing these responses against ground-truth utterances. Moreover, we assess the success rate at the dialogue level, taking into account both **Automated response Steps/Success Rate (ASR)** and the overall **Dialogue Success Rate (DSR)**. Appendix A.2.3 demonstrates more about these metrics.

For our comparative analysis on action prediction, we select GPT-3.5-turbo, GPT-4, GPT-4-turbo, DSP (Li et al., 2023), and Multi-Step (Ramakrishnan et al., 2023) as baseline methods, which

is trained with data of the same format and scale as our proposed approach. We fine-tune the T5-small (Raffel et al., 2020) model as the domain-expert language model, and use the GPT models to serve as the LLM agents for response generation in a TOD system. All experiments are conducted using A800 GPUs and an Intel(R) Xeon(R) Platinum 8358 CPU. For more details on training and model settings, please refer to Appendix A.1.

5.2 Main Results

Table 1 demonstrates that our method significantly surpasses all baseline models in a range of metrics. By integrating a domain-expert LM with a Chained Prior within our new policy module, we achieve outstanding performance at the action sequence level, which exceeds the best-performing baselines by approximately 20%.

As the results indicate, other policy-enhanced methods, such as DSP and Multi-step, also outperform traditional large language models utilizing in-context learning (ICL), as shown in Table 1. In contrast, our method shows a remarkable performance boost of over 50% compared to these ICL methods, showing a substantial 20% advantage compared to the baselines that only incorporate a domain-expert LM in their policy modules. This underscores the effectiveness of our Chained Prior.

At the dialogue level, our approach consistently delivers state-of-the-art performance, indicating that the Chained Prior contributes to more precise and reliable responses that align well with human utterances. We attribute this success to the high accuracy of action prediction, which is achieved by integrating the Chained Prior with the Domain-Expert LM. Additionally, to facilitate the generation of coherent responses by the LLM agent, we establish a bridge between the Policy Module and

the LLM by utilizing predicted actions and their associated slot values as guiding hints. During the response generation phase, both the Domain-Expert LM and LLM share the preceding dialogue context as input. Furthermore, we incorporate several authentic conversations as few-shot examples (Appendix A.7.2 shows detailed prompts).

It is important, however, to acknowledge variations in performance across different datasets. For example, in the MultiWoz dataset, where scenario definitions are less explicit, we implement a more generalized version of the Chained Prior, resulting in a more modest improvement of about 10%. This contrast is stark compared to the more than 20% improvement observed in the ABCD dataset. Such variance emphasizes the influence of dataset-specific characteristics on the efficacy of our approach and suggests that customizing the Chained Prior to specific dataset guidelines could further enhance performance. Conversely, MultiWOZ serves as an excellent benchmark for evaluating GuidedTOD’s performance across diverse domains, as it encompasses conversations spanning multiple sectors such as restaurants, hotels, and taxis within individual dialogues.

5.3 Case Study: GuidedTOD’s Strong Performance Across Diverse Domains

Managing dialogues that span multiple domains within a single conversation requires a robust methodology to effectively guide the dialogue trajectory and diverse tasks. We present an example in Table 2 (Appendix A.6.1 shows more examples) demonstrating how our method handles dialogues intersecting multiple domains, showcasing its robustness in handling complex guidelines. Appendix A.6.2 also showcases several automated dialogues.

5.4 Case Study: Chained Prior as a Plug-and-Play Module

The Chained Prior is designed to model guidelines and support the domain-expert language model (LM) by explicitly incorporating pre-defined knowledge of legal action flows during inference. Crucially, the Chained Prior operates effectively by requiring only the current state, derived from the historical context, to calculate the probabilities for the next transitions. This efficiency allows the Chained Prior to function as a plug-and-play module, readily integrable with most task-oriented

User:	Hello, I am looking for a restaurant in Cambridge. I believe it is called Golden Wok.	
	restaurant: search for restaurants [golden wok] The ... restaurant ... is located at <location>.	:Action :Agent
User:	Can you book me a table for 11:00 on Friday? ... Actually, for 4, please.	
	restaurant: book table at restaurant [friday, 11:00, 4 people] I have booked tables at restaurants for 4 people ...	:Action :Agent
User:	Great, can you also get me information or architecture in the area? ... old schools attraction ...	
	attraction: search for attractions [Cambridge] Sure. I'm searching for the attraction here. There are some <attractions>.	:Action :Agent
User:	... Can I get the postcode for that? I also need to book a taxi to the Golden Wok. ... I'd like to make sure I arrive at the restaurant by the booked time. Can you check? ...	
	taxi: search for taxi [golden wok, 10:45, old schools] I have booked you a taxi for Friday ...	:Action :Agent

Table 2: GuidedTOD demonstrates robustness in managing task-oriented dialogues across diverse domains.

dialogue (TOD) systems that utilize a policy module to predict subsequent actions.

We demonstrate this feature by directly integrating our Chained Prior with two domain-expert LM oriented baseline methods, i.e. DSP and Multi-step.

Methods	Strategy	Cascading Evaluation			Exact Match			Dialogue	
		Action Value	Joint Action Value	Joint	Action Value	Joint	ASR	DSR	
DSP	w/o CP	0.564	0.657	0.527	0.378	0.478	0.338	0.504	0.281
	with CP	0.665	0.727	0.617	0.475	0.567	0.419	0.559	0.413
Multi-Step	w/o CP	0.550	0.657	0.520	0.362	0.472	0.331	0.532	0.266
	with CP	0.657	0.710	0.620	0.480	0.546	0.438	0.609	0.411

Table 3: Chained Prior works as a plugin to enhance other methods.

The experimental results on the ABCD dataset shown in Table 3 support our insights. The results demonstrate that when using the Chained Prior, both baseline methods (DSP and Multi-Step) exhibit an approximately 10% improvement in action prediction accuracy as measured by both the CE and EM metrics, more details under different data scales and datasets can be found in Appendix A.5.6.

5.5 Case Study: Handling Incomplete Action Flows in the Training Set

We conduct a statistical evaluation of the matching rates between action flows in the training set and those in the testing set. The results are summarized in Table 4:

The table indicates that the matching rates of entire action flows across task domains range from 70% to 90%, highlighting a significant variation in overlap between training and testing data. The mismatched action flows between training and test-

Items	Domains & Matching Rate				
	Product Defect	Order Issue	Account Access	Troubleshoot Site	Manage Account
Action Flows (Entire Action Sequence)	0.857	0.847	0.989	0.864	0.705
	Purchase Dispute	Shipping Issue	Subscription Inquiry	Single-Item Query	Storewide Query
	0.855	0.773	0.808	0.886	0.822
Action Transitions (Adjacent Actions)	Product Defect	Order Issue	Account Access	Troubleshoot Site	Manage Account
	0.985	0.985	1.000	0.971	0.994
	Purchase Dispute	Shipping Issue	Subscription Inquiry	Single-Item Query	Storewide Query
	0.967	0.974	0.987	0.894	0.974

Table 4: Matching Rates of action flows between training set and testing set.

ing sets can pose challenges to the generalization capability of the Domain-Expert LM. However, the matching rates for action transitions (i.e., pairs of adjacent actions) are consistently high, exceeding 95% for most domains. This suggests that while complete action flows may not be fully represented in the training data, the high coverage of individual transitions plays a crucial role in the generalization ability of the policy module in our GuidedTOD method. This is especially relevant as our training objective focuses on predicting the next action step-by-step based on the current dialogue context.

5.6 Ablation Studies

We conduct a series of ablation studies to show the effectiveness of our Chained Prior and the new policy module. Specifically, we first evaluate the impact of the Chained Prior in the policy module. Then, we explore the most proper hyper-parameters for balancing the Chained Prior and domain-expert LM. Finally, we quantify the benefit of creating the refined Chained Prior compared to the general global one, which does not consider the scenarios in the guidelines.

5.6.1 The Impact of Chained Prior

To show the significant boost of our Chained Prior, we conduct the comparison on the benchmarks with our method with or without the Chained Prior.

Datasets	Strategy	Cascading Evaluation			Exact Match			Dialogue Level	
		Action	Value	Joint	Action	Value	Joint	ASR	DSR
ABCD	w/o CP	0.563	0.665	0.531	0.374	0.487	0.344	0.504	0.287
	with CP	0.795	0.789	0.748	0.682	0.663	0.619	0.752	0.537
MultiWoz	w/o CP	0.763	0.654	0.645	0.651	0.521	0.511	0.636	0.211
	with CP	0.837	0.714	0.698	0.754	0.599	0.579	0.684	0.283

Table 5: Chained Prior enhances the action prediction accuracy and dialogue success rate.

Table 5 presents the impact of the Chained Prior

(CP) on the TOD system for action prediction and successive conversations. We observe a dramatic increase of up to 27% in the action prediction accuracy and dialogue success rate when equipping the Chained Prior. This observation demonstrates the essential role of the Chained Prior in the Guided-TOD system.

5.6.2 Balance between Chained Prior and Domain-Expert LM

It is crucial to balance the decision of two parts in our policy module which can lead to the optimal prediction result. Referring to Eq. 3, we have defined a hyper-parameter α , which indicates the weight of the domain-expert LM on the final output. We use such a notation in further experiments.

Dataset	α	Cascading Evaluation			Exact Match		
		Action	Value	Joint	Action	Value	Joint
ABCD	0.6	0.722	0.728	0.678	0.584	0.586	0.531
	0.8	0.775	0.773	0.729	0.657	0.643	0.597
	0.9	0.794	0.788	0.748	0.682	0.663	0.619
	0.98	0.757	0.759	0.715	0.615	0.609	0.561
MultiWoz	0.6	0.786	0.679	0.655	0.697	0.558	0.535
	0.8	0.797	0.688	0.663	0.712	0.568	0.543
	0.9	0.837	0.714	0.698	0.754	0.599	0.579
	0.98	0.845	0.708	0.695	0.745	0.605	0.577

Table 6: Evaluated using different weight parameters between the Chained Prior and the domain-expert LM.

Table 6 shows the results of accuracy on the action prediction. For each dataset, we set four different weights, $\alpha \in \{0.6, 0.8, 0.9, 0.98\}$, for combining the Chained Prior and the domain-expert LM. For example, $\alpha = 0.6$ means that we add 0.6 of the log probability of the action beam of the domain-expert LM to 0.4 of the log transition probabilities from the current state. The weight ($\alpha = 0.9$) is determined empirically based on validation set performance and then applied during testing. Imposing a large weight on the Chained Prior could force the GuidedTOD system to strictly follow the guidelines, but this might cause the predicted action flows to deviate from the distribution observed in the training set. Conversely, a smaller weight for the Chained Prior consistently improves performance by approximately 20%, as it effectively re-ranks action predictions and corrects potential errors introduced by the Domain-Expert LM due to slight perturbations in the input context. This is possible because the Chained Prior formalizes the guidelines explicitly, serving as a robust re-scoring. Please refer to Appendix A.5.4 and A.5.5 for more discussions on how the combination of the two components influences the system’s accuracy. We report all the results with this setting in other parts.

5.6.3 Refined Chained Prior and Scaled Dataset

We further refine the Chained Prior based on the fine-grained scenarios defined in the guideline and obtain 10 distinct Chained Prior graphs, as shown in Table 10 in Appendix A.3. Our experiment shows that the fine-grained Chained Prior can further boost the performance of GuidedTOD system.

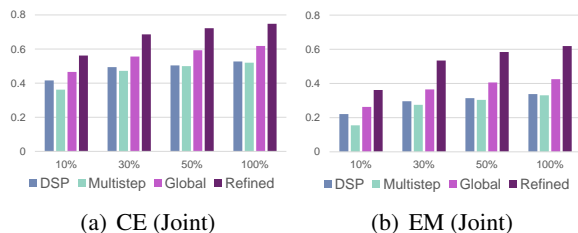


Figure 3: Refined Chained Prior improves the action (joint) prediction accuracy.

Figure 3 shows the comparison results before and after refining the Chained Prior. We observe a 10% increase in the CE metric after using the refined Chained Prior. This demonstrates that considering the scenarios in the guideline benefits action prediction. Moreover, our *GuidedTOD*, using only 10% of the available data, achieves performance comparable to baselines using the full dataset. It outperforms the baselines by over 15% with just 30% of the training data, while the baselines require the entire training set. Refer to Appendix A.5.7 for more results. These results demonstrate the effectiveness of our method in supporting a TOD system with limited well-labeled initial data, significantly reducing the need for human labor and resources in real-world scenarios where data annotation is costly.

5.6.4 Scaled Model Size

We use T5-small as the base model to align with previous works and baselines (Hattami et al., 2024; Ramakrishnan et al., 2023; Li et al., 2023), ensuring ease of comparison. In this part, we also explore how larger models, e.g., T5-base (220M parameters), might benefit from the proposed Chained Prior.

The results shown in Table 7 demonstrate that larger models, such as T5-base, do provide modest improvements in action prediction accuracy compared to T5-small. However, the improvements are not substantial, consistent with observations in prior work (Hattami et al., 2024). This may suggest that T5-small is sufficient for action prediction

% of Training Data	Models (T5)	Cascading Evaluation			Exact Match		
		Action	Value	Joint	Action	Value	Joint
50	small	0.776	0.765	0.722	0.661	0.605	0.584
	small(LM only)	0.556	0.655	0.521	0.362	0.474	0.332
	base	0.788	0.772	0.737	0.677	0.639	0.602
	base(LM only)	0.569	0.651	0.528	0.394	0.481	0.347
100	small	0.795	0.789	0.748	0.682	0.663	0.619
	small(LM only)	0.563	0.665	0.531	0.374	0.487	0.344
	base	0.826	0.796	0.769	0.701	0.675	0.628
	base(LM only)	0.579	0.670	0.542	0.389	0.491	0.348

Table 7: The effect of model size on action prediction accuracy (on ABCD dataset).

tasks of this complexity. If the dataset size and task difficulty were significantly increased, larger models might yield more noticeable benefits. Therefore, given the balance between computational efficiency and prediction performance, we select T5-small as the base model for this paper.

6 Conclusion and Future Work

In this paper, we introduced *GuidedTOD*, a novel Chained Prior Guided TOD system designed to address the challenges of guideline adherence in automated customer support and similar applications. By integrating a policy module with a Markov Chain mechanism called *Chained Prior*, our system dynamically encodes and updates domain-specific guidelines, enhancing the guideline compliance of generalist LLMs. Experimental results demonstrate that *GuidedTOD* significantly surpasses existing solutions in action prediction accuracy, performing 50% better than GPT models using in-context learning and achieving approximately 20% better action prediction accuracy compared to state-of-the-art solutions. These findings highlight the efficacy of incorporating structured guideline knowledge directly into the model’s decision-making process.

Reinforcement Learning (RL) excels in tasks where a system interacts with its environment. In Task-Oriented Dialogue (TOD) systems, we can regard the Policy Module as the policy component responsible for action prediction. These predicted actions serve as hints to guide the LLM agent in response generation. Consequently, we can calculate the distance between the generated LLM responses and the ground-truth utterances as a reward, establishing an RL paradigm. Therefore, as part of our future work, we plan to develop more sophisticated RL strategies at the dialogue level to further enhance and extend our system.

7 Limitations

In this section, we discuss the limitations of our methods and how they inform our future work. Our discussion focus on two main aspects: the accuracy of action prediction and the use of predicted actions to steer the LLMs.

Dataset	Subsequence Length	Action CE	Value CE	Joint CE
ABCD	1	0.873	0.866	0.836
	2	0.767	0.765	0.719
	3	0.570	0.553	0.520
	4	0.259	0.230	0.213
MultiWoz	1	0.909	0.815	0.805
	2	0.713	0.601	0.584
	3	0.427	0.333	0.315
	4	0.128	0.108	0.091

Table 8: Evaluation results on different sub-sequences.

When calculating the cascading evaluation (CE) metric, we define a hyper-parameter for the sub-sequence length, ranging from 1 to k . Different sub-sequence lengths indicate the rate of contiguous accurate action predictions. Table 8 displays the outcomes of our method as we modify the sub-sequence length for calculating the CE metric. The results indicate that as the sub-sequence length increases, there is an obvious decrease in CE accuracy. This demonstrates that while our method has significantly outperformed existing solutions, the policy module still struggles to predict longer sequences of correct actions. Addressing this issue is a key area for future work. Moreover, the MultiWoz dataset, which has fewer possible actions and dialogue scenarios, shows a more rapid decrease in accuracy compared to the ABCD dataset as the sub-sequence length increases. This might be attributed to the MultiWoz dataset containing more unrelated random jumps between different scenarios, making it challenging to predict the next action from one scenario to another. This motivates us to explore a more powerful Chained Prior that could bridge different domains while maintaining high performance under complex action flows.

Despite the significant improvement in action prediction using the newly introduced Chained Prior, we believe that the current integration of the policy module and the LLMs may not fully leverage the potential of LLMs in generating conversation responses. Therefore, based on the current *GuidedTOD* system, we are working on developing a new module that enables LLMs to respond not only according to the actions but also in a manner that is preferred by humans.

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A Appendix

A.1 Training Details

Model	Strategy	Hyper-parameters
T5-small	Supervised fine-tuning	60M
		Batch size: 32
		Epochs: 100
		Dataset size: 8000 dialogues
		Training data: 10%, 30%, 50%, 100%
		Beam num: 4
GPT-3.5-turbo	In-context learning for action prediction	Temperature: 0.3
GPT-4		Temperature: 0.7
GPT-4-turbo		Max tokens: 256
GPT-3.5-turbo	In-context response generation	Temperature: 0.7
		Max tokens: 256

Table 9: Model settings.

A.2 Metrics

these are detailed descriptions of metrics that are used to evaluate our methods.

A.2.1 Exact Match (EM)

Exact Match (EM), see Algorithm 2, is the process of performing a precise comparison between the true actions and the predicted actions. Different versions of EM evaluate the action name (action), slot values (value), and both simultaneously (jointly).

A.2.2 Cascading Evaluation (CE)

Cascading Evaluation (CE), see Algorithm 3, is more lenient than EM as it assigns partial credit to correct sub-sequences. It awards an exact match for 3 predicted and 3 true steps, likewise for 2 steps, and finally for 1 step, then calculates the average scores. When we calculate the CE metric, we can first separate all the predicted actions into dialogues. Then, based on the pre-defined sub-sequence length, we can do the overlapped action sequence separations for each dialogue. Subsequently, we can calculate the EM metric on these sequence separations. Finally, the CE metrics can be obtained by averaging the EM metrics calculated on each kind of separation.

A.2.3 Dialogue-Level Metrics

1. Automated Step Rate (ASR)

The automated step rate quantifies the average rate of automated action steps at the dialogue level. It calculates the proportion of automated action steps from the start of each dialogue and

Algorithm 2 Exact Match for Action Prediction in Dialogue Systems

Input: Predicted actions with slot values in all dialogues:

$$A_{\text{label}}, A_{\text{pred}}, V_{\text{label}}, V_{\text{pred}}$$

Output: Exact match metrics: $EM_{\text{action}}, EM_{\text{value}}, EM_{\text{joint}}$

```

1: // Preparation:
2: Group Actions by dialogue ids  $\mathcal{ID}$ :  $GA_{\text{label}}, GA_{\text{pred}}$ 
3: Group Values by dialogue ids  $\mathcal{ID}$ :  $GV_{\text{label}}, GV_{\text{pred}}$ 
4: Successful dialogue action counter  $C_{\text{action}} \leftarrow 0$ 
5: Successful dialogue value counter  $C_{\text{value}} \leftarrow 0$ 
6: Successful dialogue joint counter  $C_{\text{joint}} \leftarrow 0$ 
7: Get all the possible dialogue IDs:  $\mathcal{ID}$ 

8: // Count successful dialogues:
9: for each dialogue  $id$  in  $\mathcal{ID}$  do
10:   if  $GA_{\text{pred}}^{id} = GA_{\text{label}}^{id}$  then
11:      $C_{\text{action}} = C_{\text{action}} + 1$ 
12:   end if
13:   if  $GV_{\text{pred}}^{id} = GV_{\text{label}}^{id}$  then
14:      $C_{\text{value}} = C_{\text{value}} + 1$ 
15:   end if
16:   if  $GA_{\text{pred}}^{id} = GA_{\text{label}}^{id}$  &  $GV_{\text{pred}}^{id} = GV_{\text{label}}^{id}$  then
17:      $C_{\text{joint}} = C_{\text{joint}} + 1$ 
18:   end if
19: end for

20: // Calculate metrics:
21: Total number of dialogues:  $T(\mathcal{ID})$ 
22:  $EM_{\text{action}} = \frac{C_{\text{action}}}{T(\mathcal{ID})}$ 
23:  $EM_{\text{value}} = \frac{C_{\text{value}}}{T(\mathcal{ID})}$ 
24:  $EM_{\text{joint}} = \frac{C_{\text{joint}}}{T(\mathcal{ID})}$ 

```

averages these rates across all dialogues. To express this concept in mathematical notation, let \mathcal{ID} represent the number set of all dialogues, and $a^{id} = [a_1, a_2, \dots, a_n]$ be a list of binary values, where $id \in \mathcal{ID}$, 0 indicates an incorrect action prediction and 1 indicates a correct prediction. Define m^{id} as the number of consecutive correctly predicted actions from the start of the sequence. Then:

$$m^{id} = \max\{k \mid a_i = 1 \text{ for all } 1 \leq i \leq k\} \quad (4)$$

where a_i is the i -th element of the sequence. Here, k is the largest index for which all preceding elements are 1.

The automated step rate (ASR) is then given by:

$$ASR = \frac{\sum_{id \in \mathcal{ID}} \frac{m^{id}}{|a^{id}|}}{|\mathcal{ID}|} \quad (5)$$

2. Dialogue Success Rate (DSR)

The dialogue success rate measures the proportion of dialogues where every step is correctly executed and the LLM response mentions all predicted entities for each step. Similarly, for each dialogue $id \in \mathcal{ID}$, define $a^{id} = [a_1, a_2, \dots, a_n]$

Algorithm 3 Cascading Evaluation for Action Prediction in Dialogue Systems

Input: Predicted actions with slot values in all dialogues: $A_{\text{label}}, A_{\text{pred}}, V_{\text{label}}, V_{\text{pred}}$, Sub-sequence length: $L = \{1, 2, 3, \dots, k\}$

Output: Cascading Evaluation metrics: $CE_{\text{action}}, CE_{\text{value}}, CE_{\text{joint}}$

- 1: // **Preparation:**
- 2: **Group Actions** by dialogue ids \mathcal{ID} : $GA_{\text{label}}, GA_{\text{pred}}$
- 3: **Group Values** by dialogue ids \mathcal{ID} : $GV_{\text{label}}, GV_{\text{pred}}$
- 4: Get all the possible dialogue IDs: \mathcal{ID}
- 5: **for** each sub-sequence length l in L **do**
- 6: // **Count successful sub-sequences:**
- 7: Set successful sub-sequence counter: $C_{\text{action}}^l, C_{\text{value}}^l$
- 8: **for** each dialogue id in \mathcal{ID} **do**
- 9: Obtain the **Grouped Actions** in sub-Sequence of length l : $GAS_{\text{label}}^{l,id}, GAS_{\text{pred}}^{l,id}$
- 10: Obtain the **Grouped Values** in sub-Sequence of length l : $GV_{\text{label}}^{l,id}, GV_{\text{pred}}^{l,id}$
- 11: **end for**
- 12: Obtain all the possible sub-sequences of actions and values of length l : $GAS_{\text{label}}^l, GAS_{\text{pred}}^l, GV_{\text{label}}^l, GV_{\text{pred}}^l$
- 13: // **Calculate EM metrics:**
- 14: Regard the set of sub-sequences as new "dialogues"
- 15: Calculate EM of both actions and values in the sub-sequence length of l using Algorithm 2
- 16: $(EM_{\text{action}}^l, EM_{\text{value}}^l, EM_{\text{joint}}^l) \leftarrow$ Algorithm 2
- 17: **end for**
- 18: // **Calculate CE metrics:**
- 19: counter $\leftarrow 0$
- 20: **for** each sub-sequence length l in L **do**
- 21: $CE_{\text{action}} += EM_{\text{action}}^l$
- 22: $CE_{\text{value}} += EM_{\text{value}}^l$
- 23: $CE_{\text{joint}} += EM_{\text{joint}}^l$
- 24: counter = counter + 1
- 25: **end for**
- 26: $CE_{\text{action}}, CE_{\text{value}}, CE_{\text{joint}} / =$ counter

as a sequence of binary values, where 1 indicates a correct step and 0 indicates an incorrect step. Let $\text{correct}(id)$ be true if all $a_i = 1$ for $1 \leq i \leq k$ (i.e., $m^{id} = |a^{id}|$, also named Exact Match Joint), and $\text{mentions}(id)$ be true if the LLM response includes all entities, such as hotel name, taxi destination, and attraction area, requested by customers. Then the dialogue success rate (DSR) is given by:

$$DSR = \frac{|\{id \in \mathcal{ID} \mid \text{correct}(id) \wedge \text{mentions}(id)\}|}{|\mathcal{ID}|} \quad (6)$$

A.3 Scenarios and Action Flows in The Guidelines

A.4 Actions and Slot Values

The actions and slot values in the ABCD dataset do not adhere to a very strict format or specific types.

In our experiments, we utilized a common action format that is compatible with both the ABCD and Multi-WoZ datasets. The general format we used is as follows:

Action Name [*slot value 1, slot value 2, ...*]

Scenarios		
Product Defect	Order Issue	Account Access
Troubleshoot Site	Manage Account	Purchase Dispute
Shipping Issue	Subscription Inquiry	Single-Item Query
Storewide Query		

Table 10: Scenarios in Guidelines.

Scenario	Goal	Flow
Product Defect	Initiate Refund	1. Pull up Account
		2. Validate Purchase
		3. Record Reason
		4. Enter Details
		5. Offer Refund
Product Defect	Return Due to Stain	1. Pull up Account
		2. Validate Purchase
		3. Membership Privileges
		4. End Conversation
		5. Enter Details
		6. Update Order
Shipping Issue	Manage Shipping	1. Pull up Account
		2. Shipping Status
		3. Validate Purchase
		4. Update Order

Table 11: Legal dialogue action flows in the guidelines of ABCD dataset.

A.4.1 ABCD Dataset

ABCD provides a large-scale benchmark for action-based conversational data. It comprises over 10K dialogues involving two human participants, covering a wide variety of interactions with 55 different user intents within the customer service field. It contains 10 different dialogue scenarios, 30 unique actions with conversations averaging 22 rounds, demonstrating the system’s capability to manage long context dependencies. What distinguishes this dataset as particularly useful for our purposes is that it includes conversations where the agent adheres to specific guidelines, ensuring that an established workflow directs the exchanges. Table 12 illustrates representative examples of action and slot value prediction targets as implemented in practice.

A.4.2 MultiWoz Dataset

MultiWoz offers a diverse set of dialogues within various domains, comprising over 10,000 dialogues.

Actions	Slot Values
pull-up-account	[alessandro phoenix]
verify-identity	[albert sanders, <zip_code>]
search-timing	[none]
validate-purchase	[<username>]
membership	[silver]
try-again	[none]
update-order	[by mail]
update-account	[extend subscription]
make-purchase	[guess shirt]
notify-team	[website team]
search-jeans	[none]
search-shirt	[none]
search-jacket	[none]
select-faq	[jeans_other_3]
send-link	[none]
enter-details	[alberts@email.com]
make-password	[none]
search-policy	[none]
search-faq	[none]
search-boots	[none]
ask-the-oracle	[none]
promo-code	[none]
search-membership	[none]
offer-refund	[20]
record-reason	[previous purchase]
shipping-status	[delivered]
instructions	[none]
log-out-in	[none]
subscription-status	[none]
search-pricing	[none]

Table 12: Examples of actions and slot values for ABCD dataset

Previous studies have developed workflows for MultiWoz, which serve as the benchmark workflows for our training. However, we observed that MultiWoz offers a narrower range of workflow actions, featuring only 12 unique actions. Table 13 presents exemplars demonstrating the practical application of action and slot value prediction targets.

A.5 Experimental Results

A.5.1 Time Cost of Chained Prior

The Chained Prior can work as a plug-and-play module, we also test the additional time cost by such a new module. Constructing graphs and the subsequent training and inference processes for our system are computationally efficient. We conducted our experiments using Intel(R) Xeon(R) Platinum 8358 CPUs and NVIDIA A800-SXM4-80GB GPUs.

In terms of computational cost, the additional time introduced by the Chained Prior mechanism during each dialogue round is the time required

Actions	Slot Values
search for hotel	[with internet, hotel, with parking, moderate]
book hotel	[friday, 3 people, 2 stay]
search for trains	[cambridge, wednesday, leicester, 19:15]
book train ticket	[5 people]
search for attractions	[south, entertainment]
search for restaurants	[north, expensive]
book table at restaurant	[monday, 2 people, 12:15]
search for hospital	[none]
book taxi	[autumn house, castle galleries, 12:30]
search for taxi	[scudamores punting co, 24:00, bedouin]
search for bus	[cambridge, london kings cross]
search for police station	[none]

Table 13: Examples of actions and slot values for MultiWoz dataset

Dialogue Numbers	Building Chained Prior (s)	Training Time (A800 hours)
800	0.133	1
2400	0.232	1.72
4000	0.340	2.77
~8000	0.621	5.46

Table 14: Negligible time cost for building Chained Prior compared to the training time of Domain-Expert LM.

to match beam search-generated actions with the next actions on the graph. Theoretically, the worst-case scenario for this matching process is $O(\text{number of states})$, assuming each state has connections to all other states. Empirically, Table 14 and Table 15 summarize the training and inference cost in different scenarios. With only a slight increase in computational cost, we achieve a 20% improvement in various metrics, including action prediction and conversation consistency.

A.5.2 Effectiveness with Incomplete or Poorly Defined Guidelines

Although our method benefits from comprehensive guidelines and training samples, it is also robust in scenarios with incomplete or poorly defined guidelines. We discuss three scenarios to highlight this:

- **Common Scenarios with Guidelines:** In most real-life scenarios, guidelines are available, such as e-commerce and call centers. Our system aims to improve guideline compliance, which traditional LLM-based TOD systems struggle to achieve.
- **Guidelines with Insufficient Data:** In cases where guidelines exist but data is scarce,

Items	Time
Load graph	0.064 s
Re-ranking	1.42e-4 s/sample
In total	0.206 s/1004 samples
Inference Time w/o LLM (s)	201.99 s (17.87 samples/s)
Incorporated with LLM	4.613 s/sample
LLM Only	4.548 s/sample

Table 15: Negligible inference time cost of Chained Prior.

commercial LLMs like GPT-4, Gemini, and Claude3 can be used to replace the expert LM initially. After deploying the system, data collection can continue, allowing for the training of an expert LM to enhance guideline compliance.

- **No Initial Guidelines or Data:** In extreme cases where neither guidelines nor data are available, guidelines can be extracted from initial data collections. For instance, the Multi-Woz dataset initially lacked guidelines. Following state tracking, important actions were identified to construct our Markov chain, demonstrating state-of-the-art performance in action prediction and dialogue consistency.

A.5.3 Different scales of training data

At each scale of training data (10%, 30%, 50%, and 100%), our GuidedTOD method consistently outperforms the baselines, see Table 16, Table 17, and Table 18. Notably, in real-world settings with limited initial data, our method improves action prediction (Cascading Evaluation (CE), and Exact Match (EM)) and consecutive dialogues (Automated Step Rate (ASR) and Dialogue Success Rate (DSR)) from around 20% to over 50%. This demonstrates its significant potential as a complementary approach when initial dialogue data is scarce.

Datasets	Methods	Cascading Evaluation			Exact Match			ASR
		Action	Value	Joint	Action	Value	Joint	
ABCD	DSP	0.458	0.550	0.416	0.261	0.331	0.221	0.438
	Multi-step	0.395	0.506	0.362	0.180	0.273	0.155	0.413
	Ours	0.682	0.622	0.562	0.530	0.420	0.362	0.604
MultiWoz	DSP	0.691	0.471	0.452	0.561	0.328	0.309	0.447
	Multi-step	0.676	0.439	0.420	0.540	0.298	0.277	0.406
	Ours	0.768	0.508	0.489	0.660	0.358	0.340	0.467

Table 16: Comparison with baselines with 10% of the training data.

Datasets	Methods	Cascading Evaluation			Exact Match			ASR
		Action	Value	Joint	Action	Value	Joint	
ABCD	DSP	0.538	0.628	0.494	0.340	0.429	0.296	0.484
	Multi-step	0.504	0.606	0.472	0.306	0.406	0.268	0.484
	Ours	0.765	0.733	0.686	0.647	0.582	0.534	0.707
MultiWoz	DSP	0.726	0.563	0.542	0.612	0.423	0.398	0.539
	Multi-step	0.714	0.547	0.526	0.591	0.380	0.402	0.509
	Ours	0.806	0.607	0.587	0.713	0.468	0.445	0.567

Table 17: Comparison with baselines with 30% of the training data.

Datasets	Methods	Cascading Evaluation			Exact Match			ASR
		Action	Value	Joint	Action	Value	Joint	
ABCD	DSP	0.544	0.637	0.504	0.355	0.453	0.313	0.492
	Multi-step	0.533	0.638	0.500	0.340	0.441	0.299	0.512
	Ours	0.776	0.765	0.722	0.661	0.605	0.584	0.729
MultiWoz	DSP	0.737	0.602	0.586	0.622	0.462	0.444	0.577
	Multi-step	0.726	0.588	0.573	0.604	0.451	0.435	0.562
	Ours	0.822	0.667	0.647	0.734	0.537	0.512	0.627

Table 18: Comparison with baselines with 50% of the training data.

While we acknowledge that a larger, well-organized dataset could enhance action prediction by allowing the language model to learn more deterministic response patterns, such datasets are often rare, especially in real-world scenarios and current benchmarks. The Domain-Expert LM, influenced by real-life dialogue scenarios, may be susceptible to context perturbations, making the Chained Prior essential for correcting potential errors and ensuring guideline compliance. In the absence of domain-specific data, the Chained Prior ensures that the final action predictions align as closely as possible with the guidelines, resulting in better performance compared to relying solely on the poorly-trained Domain-Expert LM.

A.5.4 Balance between Chained Prior and Domain-Expert LM

The choice of $\alpha = 0.9$ is primarily motivated by the high mismatch rate between the guidelines and the real action flows in the training set, as detailed in Table 19:

This table highlights that exact matches between action flows in the guidelines, training set, and test set are rare. The matching rate between the guidelines and the test set for the ‘‘Order Issue’’ scenario is only 0.028, indicating that action flows during testing often differ from those in the guidelines. Take the dialogue sample from the ABCD dataset

Domains	Nos. between Guidelines and Train Set	Nos. between Guidelines and Test Set
Product Defect	0.164 (142/863)	0.142 (15/105)
Order Issue	0.081 (68/831)	0.028 (3/105)
Account Access	0.265 (225/847)	0.252 (25/99)
Troubleshoot Site	0.0 (0/819)	0.0 (0/103)
Manage Account	0.215 (123/572)	0.235 (16/68)
Purchase Dispute	0.0 (0/858)	0.0 (0/111)
Shipping Issue	0.100 (82/814)	0.075 (8/106)
Subscription Inquiry	0.0 (0/718)	0.0 (0/94)
Single-Item Query	0.0 (0/840)	0.0 (0/106)
Storewide Query	0.0 (0/872)	0.0 (0/107)

Table 19: Mismatch rate between the guidelines and the real action flows in the ABCD training set.

as an example, the guideline shows the Single-Item-Query flow and Jacket FAQ sub-flow contains the action workflow of [Search FAQ, Jacket, Select Answer], while the action flow in the real dialogue consists of actions of [Search FAQ, Search Jacket, Select FAQ, Pull up Account, Search FAQ, Notify Team, Notify Team, Notify Team]. Despite this, the high matching rate between the training and test sets (e.g., 0.847 for “Order Issue”) showcases the system’s ability to generalize learned patterns from training to unseen test scenarios. This result further confirms the effectiveness of combining the Domain-Expert LM and Chained Prior via a weighted beam search. By leveraging the strengths of both modules, our system can generalize to different action flows and dialogue contexts. In addition, there is also a noticeable gap between the action flow lengths (around 4-5) and the dialogue rounds (around 22), which suggests that our system can manage longer textual dialogue contexts and still infer the next possible actions to complete the dialogues according to guideline procedures. This capability is achieved by effectively combining the Chained Prior and the Domain-Expert LM.

Imposing a large weight on the Chained Prior could force the GuidedTOD system to strictly follow the guidelines, but this might cause the predicted action flows to deviate from the distribution observed in the training set. Conversely, a smaller weight for the Chained Prior consistently improves performance by approximately 20%, as it effectively reranks action predictions and corrects potential errors introduced by the Domain-Expert LM due to slight perturbations in the input context. This is possible because the Chained Prior formalizes the guidelines explicitly, serving as a robust re-scorer.

We integrate the Domain-Expert Language Model (LM) with the Chained Prior using a weighted beam search, balancing contextual understanding with adherence to guidelines. The weight (alpha) is determined empirically based on validation set performance and then applied during testing. This approach leverages the strengths of both models, significantly enhancing action prediction accuracy and dialogue consistency. As shown in Table 6 of our paper, selecting alpha = 0.9 does not diminish the Chained Prior’s role; rather, it highlights its critical function.

Methods	Strategy	Cascading Evaluation		Exact Match		ASR		
		Action Value	Joint Action Value	Action Value	Joint			
DSP	w/o CP	0.458	0.550	0.416	0.261	0.221	0.331	0.438
	with CP	0.569	0.583	0.482	0.361	0.369	0.276	0.485
Multi-Step	w/o CP	0.395	0.506	0.362	0.180	0.273	0.155	0.413
	with CP	0.457	0.520	0.408	0.246	0.291	0.199	0.448

Table 20: Chained Prior works as a plugin to enhance other methods (10% of the data, ABCD).

A.5.5 Further Analysis on The Impact of Chained Prior and Domain-Expert LM

To examine the respective impacts of the Chained Prior and the Domain-Expert LM, without loss of generality, we propose a simplified accuracy metric that evaluates predicted actions across the entire dataset, rather than focusing on complete action flows for each dialogue. The accuracy metric is defined as follows:

$$Acc = \frac{\sum_{i=1}^{|A_{pred}|} I(A_{pred}[i] = 1 \wedge A_{label}[i] = 1)}{|A_{pred}|} \quad (7)$$

where Acc is the action prediction accuracy. A_{pred} indicates the predicted actions while A_{label} is the ground-truth actions. i is counted from 1 to the number of predicted actions for the entire dataset.

Domain-Expert LM Accuracy	Chained Prior Accuracy	Combined Accuracy
0.711	0.768	0.848

Table 21: The action prediction accuracy for (1) the Domain-Expert LM only, (2) the Chained Prior only, and (3) their combined predictions on ABCD Dataset.

Table 21 shows that neither the Domain-Expert LM nor the Chained Prior achieves the highest accuracy independently. Instead, their combination

leads to significant improvements in action prediction accuracy, demonstrating the importance of integrating the two components.

We further analyze the interdependence between the Chained Prior and the Domain-Expert LM. For each action prediction, we consider the highest probabilities assigned by the two modules and evaluate their agreement and disagreement cases. Specifically, we compute the rates at which one module corrected the predictions made incorrectly by the other (mutual correction rate). Table 22 summarizes the proportions of correct and incorrect predictions as well as the mutual correction rate for the Chained Prior and Domain-Expert LM.

Mutual Correction Rate	Chained Prior Correct	Chained Prior Wrong
LM Correct	0.598	0.491
LM Wrong	0.592	0.117

Table 22: The action prediction accuracy for (1) the Domain-Expert LM only, (2) the Chained Prior only, and (3) their combined predictions on ABCD Dataset.

From these results, we observe the following:

- The Chained Prior corrected approximately **59.2%** of the actions wrongly predicted by the Domain-Expert LM.
- The Domain-Expert LM corrected approximately **49.1%** of the actions wrongly predicted by the Chained Prior.

This mutual correction capability highlights the complementary strengths of the two modules. The Chained Prior provides robust guidance in sequential action predictions, while the Domain-Expert LM captures contextual nuances. By combining their outputs, the system effectively improves action prediction accuracy from approximately 70% (individual modules) to 85% (combined). These findings underline the essential role of the synergy between the Chained Prior and the Domain-Expert LM in achieving high prediction accuracy.

A.5.6 Chained Prior as Plug-and-Play Module

The newly introduced Chained Prior module in our GuidedTOD method can be easily applied as a plug-and-play addition to enhance other methods that only leverage domain-expert language models, see Table 20, Table 23, Table 24, Table 25, Table 26, Table 27, and Table 28.

Methods	Strategy	Cascading Evaluation			Exact Match			ASR
		Action	Value	Joint	Action	Value	Joint	
DSP	w/o CP	0.538	0.628	0.494	0.340	0.430	0.296	0.484
	with CP	0.629	0.673	0.571	0.430	0.494	0.371	0.535
Multi-Step	w/o CP	0.504	0.606	0.472	0.306	0.402	0.275	0.484
	with CP	0.592	0.647	0.552	0.404	0.464	0.363	0.548

Table 23: Chained Prior works as a plugin to enhance other methods (30% of the data, ABCD).

Methods	Strategy	Cascading Evaluation			Exact Match			ASR
		Action	Value	Joint	Action	Value	Joint	
DSP	w/o CP	0.544	0.637	0.504	0.355	0.453	0.313	0.492
	with CP	0.644	0.699	0.591	0.447	0.527	0.391	0.544
Multi-Step	w/o CP	0.533	0.638	0.500	0.340	0.441	0.304	0.512
	with CP	0.638	0.693	0.599	0.454	0.518	0.412	0.591

Table 24: Chained Prior works as a plugin to enhance other methods (50% of the data, ABCD).

A.5.7 Refined Chained Prior

The experimental results show that the refined Chained Prior can further improve action prediction performance and the consecutive dialogue success rate compared with the global Chained Prior built without considering scenarios, see Figure 4, Figure 5, Figure 6, Figure 7, Figure 8, and Figure 9.

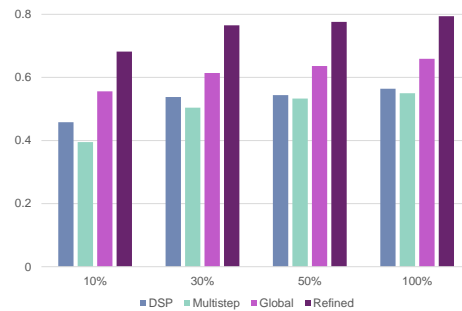


Figure 4: Refined Chained Prior improves the action (CE, Action) prediction accuracy.

Methods	Strategy	Cascading				Exact Match		ASR
		Evaluation						
		Action	Value	Joint	Action	Value	Joint	
DSP	w/o CP	0.691	0.471	0.452	0.561	0.328	0.309	0.447
	with CP	0.750	0.493	0.470	0.640	0.344	0.322	0.457
Multi-Step	w/o CP	0.676	0.439	0.420	0.540	0.298	0.277	0.406
	with CP	0.697	0.471	0.450	0.562	0.301	0.325	0.438

Table 25: Chained Prior works as a plugin to enhance other methods (10% of the data, MultiWoz).

Methods	Strategy	Cascading				Exact Match		ASR
		Evaluation						
		Action	Value	Joint	Action	Value	Joint	
DSP	w/o CP	0.726	0.563	0.542	0.612	0.423	0.398	0.539
	with CP	0.795	0.613	0.587	0.697	0.470	0.439	0.579
Multi-Step	w/o CP	0.714	0.547	0.526	0.591	0.402	0.380	0.509
	with CP	0.749	0.570	0.549	0.632	0.423	0.396	0.537

Table 26: Chained Prior works as a plugin to enhance other methods (30% of the data, MultiWoz).

Methods	Strategy	Cascading				Exact Match		ASR
		Evaluation						
		Action	Value	Joint	Action	Value	Joint	
DSP	w/o CP	0.737	0.602	0.586	0.622	0.462	0.444	0.577
	with CP	0.816	0.661	0.640	0.727	0.528	0.503	0.625
Multi-Step	w/o CP	0.726	0.588	0.573	0.604	0.451	0.435	0.562
	with CP	0.763	0.626	0.610	0.654	0.487	0.469	0.599

Table 27: Chained Prior works as a plugin to enhance other methods (50% of the data, MultiWoz).

Methods	Strategy	Cascading				Exact Match		ASR
		Evaluation						
		Action	Value	Joint	Action	Value	Joint	
DSP	w/o CP	0.763	0.645	0.634	0.652	0.509	0.497	0.623
	with CP	0.843	0.712	0.692	0.765	0.595	0.570	0.678
Multi-Step	w/o CP	0.749	0.635	0.624	0.632	0.498	0.484	0.610
	with CP	0.799	0.686	0.672	0.703	0.561	0.543	0.657

Table 28: Chained Prior works as a plugin to enhance other methods (100% of the data, MultiWoz).

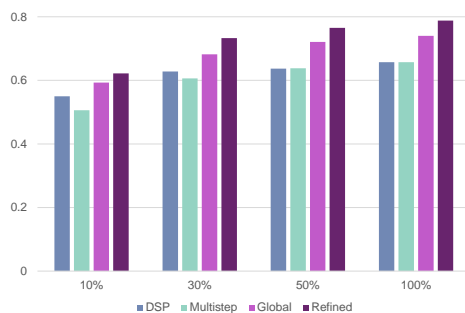


Figure 5: Refined Chained Prior improves the action (CE, Value) prediction accuracy.

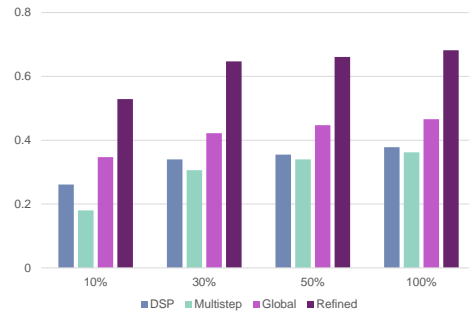


Figure 6: Refined Chained Prior improves the action (EM, Action) prediction accuracy.

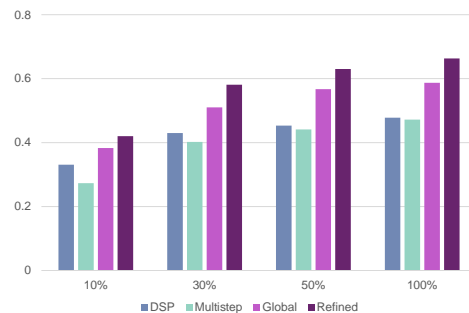


Figure 7: Refined Chained Prior improves the action (EM, Value) prediction accuracy.

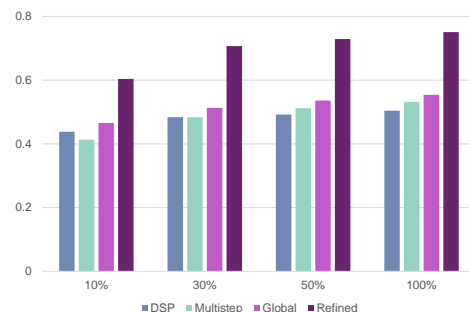


Figure 8: Refined Chained Prior improves the automated consecutive dialogue steps.

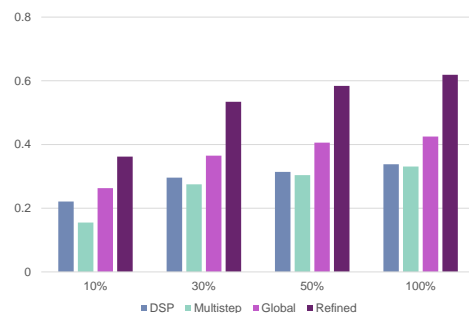


Figure 9: Refined Chained Prior improves the consecutive dialogue success rate.

A.6 Dialogue Examples

This section presents a series of dialogue examples that illustrate GuidedTOD’s capability to manage complex tasks spanning multiple domains within a single conversation. Subsequently, we analyze both successful and unsuccessful cases to provide a comprehensive evaluation of the system’s performance.

A.6.1 Dialogue Examples across Various Domains

Here are several dialogue examples from MultiWoz dataset showing our GuidedTOD system could handle the complex tasks spanning multiple domains within a single conversation.

Customer:	Hello, I am looking for a restaurant in Cambridge. I believe it is called Golden Wok.
Action	search for restaurants [golden wok]
Agent:	The golden wok restaurant in Cambridge is located at <location>.
Customer:	Can you book me a table for 11:00 on Friday?
Agent:	Yes I can! Table for 1?
Customer:	Actually, for 4, please.
Action	book table at restaurant [friday, 11:00, 4 people]
Agent:	I have booked tables at restaurants for 4 people, on friday at 11:00 successfully.
Customer:	Great, can you also get me information or architecture in the area
Action:	search for attractions [Cambridge]
Agent:	Sure. I'm searching for the attraction here. There are some <attractions>.
Customer:	What do you recommend?
Agent:	old schools is lovely, they are on trinity lane and free admission
Customer:	Can I get the postcode for that? I also need to book a taxi to the Golden Wok.
Agent:	The postcode is cb21tt. Are you looking for a taxi from Old Schools to the Golden Wok?
Customer:	Yes I do. I'd like to make sure I arrive at the restaurant by the booked time. Can you check?
Agent:	What time do you want to leave?
Customer:	Actually all you have to do is set the taxi so it arrives by the arrived time. Am I better off booking it myself?
Action:	search for taxi [golden wok, 10:45, old schools]
Agent:	I have booked you a taxi for Friday to arrive at Old Schools at 10:45. Is there anything else I may help you with?
Customer:	I need the contact number and car type also.
Agent:	it is a Lexus white in colour and contact number is 07381884388
Customer:	Thanks for the service, good day.
Agent:	You're welcome! Have a great day!

Table 29: Dialogue Examples(1) from MultiWoz: Actions and Responses Generated Using GuidedTOD.

Customer:	Hi, I'm looking for a nightclub in town please.
Action	search for attractions [nightclub]
Agent:	There are several <attractions>in town. I recommend ballare. It is found in the center of town.
Customer:	Okay, could you tell me he postcode and the entrance fee?
Agent:	Sure thing! Entry fee is 5 pounds and postcode is cb23na.
Customer:	I would also like to eat in the center of town.
Agent:	We have many dining options available in city centre. Do you have a price range or style of food you would prefer?
Customer:	Are there any steakhouses in the centre?
Agent:	Unfortunately not. Do you want to broaden your search?
Customer:	Can you find something with italian food instead?
Action:	search for restaurants ['centre', 'italian']
Agent:	There are several options of italian restaurant in city centre.
Customer:	That sounds great, what's the price range for Zizzi Cambridge?
Agent:	Zizzi Cambridge is relatively cheap, but the food is sublime. Would you like me to book it for you?
Customer:	That sounds great, please do.
Agent:	I'd be happy to. Can you tell me a date, time and how many people in your party?
Customer:	It will just be for me on Wednesday. I would like it to be for around 4pm.
Action:	book table at restaurant [wednesday, 1 people, 4pm]
Agent:	Booking table for customer was successful, it is on wednesday for 1 people around 4pm at that day.
Customer:	I would love a taxi
Agent:	I can help with that. What is your departure site, destination, and the time you need it?
Customer:	I want to depart the restaurant at 05:00 to go to the attraction
Action:	search for taxi [05:00, ballare, zizzi cambridge]
Agent:	I have booked a taxi at 05:00 from zizzi cambridge to ballare for you. Can I help with anything else today?
Customer:	No, I believe that's all I need today. Thanks for your help.
Agent:	Have a great day. Enjoy your trip. Goodbye.

Table 30: Dialogue Examples(2) from MultiWoz: Actions and Responses Generated Using GuidedTOD.

Customer:	Please tell me about a place I heard about called clare hall.
Action:	search for attractions [clare hall]
Agent:	The <attraction>clare hall is located in <location>.
Customer:	What is the entrance fee and the postcode?
Agent:	cb39al is the postal code and there isn't an entrance fee. Can I help you with something else?
Customer:	i Am also looking for a particular hotel. Its name is called alpha-milton guest house
Action:	search for hotel [alpha milton guest house]
Agent:	The alpha milton guest house is in <location>. Would you like me to book for you?
Customer:	Yes. Saturday. 2 people for 5 nights.
Action:	book hotel [saturday, 2 people, 5 stay]
Agent:	Booking hotel on saturday for 2 people 5 staying night was successful. Do you need any further assistance today?
Customer:	Yes, one more thing. We need a taxi that will take us from Clare Hall to our guesthouse.
Agent:	What time would you like that taxi?
Customer:	We'll be leaving at 22:30.
Action:	search for taxi [clare hall, alpha milton guest house, 22:30]
Agent:	I've booked a taxi from clare hall to the alpha milton guest house at 22:30 for you.
Customer:	Wonderful. Thanks for your help today.
Agent:	Can I help you with anything else?
Customer:	No that is it. Thank you.
Agent:	Thanks for your call. I hope you have a great trip. Goodbye.

Table 31: Dialogue Examples(3) from MultiWoz: Actions and Responses Generated Using GuidedTOD.

A.6.2 Automated Dialogues

Here are several dialogue results based on ABCD and MultiWoz datasets showing our GuidedTOD system could automate the dialogues for complex tasks.

Customer:	I'd like some info on a restaurant, in the centre.
Agent:	There are many great restaurants in the Centre. Is there a certain type of food you would like to have?
Customer:	What do you have that is expensive?
Agent:	Yes, there are many. Would you be interested in trying British cuisine? Or African?
Customer:	British cuisine is fine. Can you suggest a restaurant?
Action:	search for restaurants [british, centre, expensive]
Agent:	There are several expensive british cuisine restaurants in the centre of the town. <name>Restaurant meets all of your requirements.
Customer:	Book this for 6 people on Monday at 12:30. Reference number? Also, I need a train leaving from Cambridge going to London Liverpool Street, arriving by 12:00.
Action:	book table at restaurant [12:30, 6 people, monday]
Agent:	Booking table for 6 people on monday at 12:30 was successful. i will now look up your train information.
Customer:	Great. I need to go to London Liverpool street.
Agent:	Sure, I can help you with that. When were you wanting to travel there?
Customer:	I need to leave cambridge on Tuesday. The train should arrive by 12:00.
Action:	search for trains [12:00, cambridge, london liverpool street, tuesday]
Agent:	I have found several trains from cambridge to london liverpool street on tuesday, arriving by 12:00.
Customer:	Please book the train for 6 people as well. I'll also need a reference number.
Action:	book train ticket [6 people]
Agent:	Okay I have booked for 6 people.
Customer:	That's all I need. Thank you for your help.
Agent:	glad to help. goodbye.

Table 32: Dialogue results from MultiWoz(1): actions and responses generated using GuidedTOD.

Customer:	I'm looking for a place to dine in the centre that serves international food.
Action	search for restaurants [centre, international]
Agent:	A restaurant serving international in the centre is found.
Customer:	Great. Please reserve a table for seven people dining on Saturday at 20:00 and send me the reference number.
Action	book table at restaurant [20:00, 7 people, saturday]
Agent:	Booking tables at restaurants for 7 people, on saturday at 20:00 is successful. Enjoy your dining experience at Bloomsbury Restaurant!
Customer:	Thank you very much!
Agent:	Take care and enjoy!
Customer:	I am also looking for a hotel called alexander bed and breakfast.
Action	search for hotel [alexander bed and breakfast]
Agent:	I have found the hotel called alexander bed and breakfast, would you just like me to make a booking?
Customer:	I want you to book that for the same group of people for 2 nights from the same day.
Agent:	how many rooms would you like?
Customer:	Just one room for the 7 of us.
Agent:	Unfortunately that is unavailable. Could you book another day or have a shorter stay?
Customer:	Do they have availability for a 1 night stay starting Saturday?
Action:	book table at restaurant [20:00, 7 people, saturday]
Agent:	I have booked tables at restaurants for 7 people, on saturday at 20:00. Enjoy your dining experience at Bloomsbury Restaurant!
Customer:	Yes, I also need a taxi to go from the restaurant to the hotel.
Action:	search for taxi [20:00, alexander bed and breakfast, bloomsbury restaurant]
Agent:	I have booked a taxi from Bloomsbury Restaurant to Alexander Bed and Breakfast at 20:00 for you.
Customer:	Thank you. That is all.
Agent:	You're welcome. Have a lovely day and contact us back anytime!

Table 33: Dialogue results from MultiWoz(2): actions and responses generated using GuidedTOD.

Agent:	Hello! Thank you for choosing AcmeBrands. How may I assist you?
Customer:	i need to make sure i am getting my package tomorrow. I got an email stating it would be delivered some other time
Agent:	I'll be glad to help you with that. Would you provide your full name, please?
Customer:	Joseph Banter
Action	(pull-up-account[joseph banter]) Account has been pulled up for Joseph Banter.
Agent:	Thank you, Joseph! To continue assisting you, may I please get your Account ID and Order ID?
Customer:	Account ID: ZPSSKNGUQR 9503594314
Action	(verify-identity[joseph banter, <account_id>]) verify-identity in progress for joseph banter, <account_id>.
Agent:	Thank you! To confirm your purchase, may I please get your Username, Email Address, and Order ID?
Customer:	josephb3@email.com, Order ID: 9503594314, josephb3
Action	(validate-purchase[joseph banter, josephb3@email.com, <order_id>]) purchase validation in progress ...
Agent:	Perfect, thank you.
Action:	(ask-the-oracle[none]) I am checking the status of your package delivery for tomorrow. Just a moment, please.
Agent:	I have checked in our system, and unfortunately the email you received was accurate: the delivery date on your order has changed.
Customer:	ohh i am sorry to hear that, ok then
Agent:	Would you like me to request a change of date for you? I can see if it's possible to move up the delivery time.
Customer:	yes please
Action:	(update-order[change date]) order has been updated with change date.
Agent:	All set! I have requested a change of the delivery date for you. Is there anything more I may help you with today?
Customer:	thank you so much!
Agent:	Thank you so much for contacting AcmeBrands customer service. Goodbye!

Table 34: Dialogue results from ABCD: actions and responses generated using GuidedTOD.

Agent:	hi! how may i help you?
Customer:	Hello. I recently signed up for a subscription but it looks like you guys charged me twice for it.
Agent:	I see, let's fix that. May I have your full name, account and order IDs?
Customer:	sure, it's Albert Sanders and my account id is U85ALFLG2Z
Action	(pull-up-account[albert sanders]) Account has been pulled up for Albert Sanders.
Agent:	Do you have an order ID?
Customer:	yes its 7149958247
Action	(verify-identity [albert sanders, <account_id>, <account_id>]) Identity verification in progress ...
Agent:	Thank you, what is your membership status?
Customer:	silver
Action	(membership[silver]) Membership level of silver has been noted.
Agent:	I see, and what was the extra charge amount?
Customer:	it was 20 dollars
Action (×)	(offer-refund[20]) A refund has been made for the amount of \$20.
Action (✓)	(ask-the-oracle[none]) Querying the system for an answer ...
Agent:	I'm sorry, our system is telling me this was not an error and it likely was just an increase in your bill.
Customer:	so you increased the cost of the service?
Agent:	The bills change based on person to person, which is likely what it did with you. I'm sorry, I cannot refund a non-error at silver.
Customer:	ok i understand
Agent:	May I help you with anything else today/
Customer:	nope thanks
Agent:	Have a good one. Sorry I couldn't help more.

Table 35: Dialogue results from ABCD: actions and responses generated using GuidedTOD. One of the predicted action is incorrect.

A.7 Prompts

We present the prompts designed for GPT models to perform action prediction and response generation on both the ABCD and MultiWoz datasets.

Regarding to add roles for each turn, our current setup for action prediction employs a T5-based Domain-Expert LM, where we use the previous dialogue context as input without explicitly labeling the roles for each turn. The output is the formatted actions with slot values, as illustrated in Table 12 and Table 13. This setup is consistent across both T5-based and GPT-based policy modules for action prediction.

In practice, conversational data is often collected without explicit turn roles, as noted in (Hattami et al., 2024). While we acknowledge that adding role labels for each turn could be beneficial for enhancing context clarity and improving the model’s understanding of the conversation, obtaining well-organized, role-annotated data can be challenging and labor-intensive. Our approach aligns with the settings adopted by previous studies (Ramakrishnan et al., 2023; Chen et al., 2021), which also do not include explicit role annotations. Given the current availability of data and the established practices in related work, we chose to maintain a role-agnostic input structure for our experiments.

A.7.1 Prompts for Action Prediction

These prompts are designed to query GPT models for predicting the next action and slot values based on the preceding dialogue context. The prompts consist of 1) a system prompt, 2) available dialogue actions, 3) conversation examples, and 4) the current dialogue, denoted as ****CURRENT DIALOG****.

Prompts for Action Prediction (ABCD)

The following are conversations between a user and an assistant. Indicated by the dialog acts, the assistant can help the user with checking in or providing information of temperature, time, price, location, and so on. You should predict the next action the assistant should take based on the context of the conversation. The action should be taken from the list of dialog acts provided below. Also, you need to fill in the slot value along with the action, if any, if no slot value is required, you should make the slot value be none. The format is `action_name [slot]`.

Available Dialog acts:

- pull-up-account: account has been pulled up for <name>.
- enter-details: details of <username> have been entered.
- verify-identity: identity verification in progress ...
- make-password: a password has been generated.
- search-timing: system action: search timing, I need to ask a certain question about timing.
- search-policy: system action: search policy, what kind of policy does the customer want to know?
- validate-purchase: purchase validation in progress ...
- search-faq: Answers can be found in the faq pages, searching the faq pages ...
- membership: membership level of <level> has been noted.
- search-boots: system action: search boots, click the boots toggle switch
- try-again: agent is looking for solutions ...
- ask-the-oracle: querying the system for an answer ...
- update-order: order has been updated with <change>.
- promo-code: a promo code has been created.
- update-account: account has been updated with <change>.
- search-membership: system action: search membership, I need to know the membership level of the customer.
- make-purchase: a purchase of <item> was made.
- offer-refund: a refund has been made for the amount of \$<amount>.
- notify-team: the website team has been notified.
- record-reason: a reason of <reason> has been recorded.
- search-jeans: system action: search jeans, click the jeans toggle switch
- shipping-status: shipping status of <status> has been noted.
- search-shirt: system action: search shirt, click the shirt toggle switch
- instructions: agent is looking for solutions ..., I will give you some instructions.
- search-jacket: system action: search jacket, click the jacket toggle switch
- log-out-in: agent is looking for solutions ..., instruct the customer to log out of their account and log back in.
- select-faq: faq answer related to <faq> was selected.
- subscription-status: querying the system for subscription status ...
- send-link: a link will be sent.
- search-pricing: system action: search pricing, price of something.

Conversation:

Context: hello, how may i help you? i want to know the state of my refund. let me help you with that. i have an existing refund of \$100 + i want to refund another \$<amount>. did you want to add an extra item to your current refund? yes. could i have your full name or account id? albert sanders. account id 123445.

Assistant: pull-up-account [albert sanders]

Conversation:

Context: Context: hello, how may i help you? i want to know the state of my refund. let me help you with that. i have an existing refund of \$100 + i want to refund another \$<amount>. did you want to add an extra item to your current refund? yes. could i have your full name or account id? albert sanders. account id 123445. thanks. could i have your username, email address and order id to validate your order? <username>. <email>. and the order id? <order_id>. thank you. what is the item that you want to return? jeans. <name>.

Assistant: record-reason [guess jeans]

Conversation:

Context: hi, i want to manage my shipping details as my situation has changed. welcome to acmebrands! how may i help you today? i see. what is your name please? i want to change my shipping address. rodriguez domingo. and what is the shipping status please? order received. thanks.

Assistant: shipping-status [order received]

Conversation:

Context: hi! how may i help you? hello. i recently signed up for a subscription but it looks like you guys charged me twice for it. i see, let's fix that. may i have your full name, account and order ids? sure, it's albert sanders and my account id is <account_id> do you have an order id? yes its <order_id>

Assistant: verify-identity [albert sanders, <account_id>, <account_id>]

Conversation:

Context: hello, thank you for contacting us today. how can i help you? how do you cancel a subscription? i'm sorry to hear that you might want to cancel your subscription. did something happen that made you want to do this? no, not at all. i was just thinking of ordering some things and i don't want to if the cancellation process is too hard. alright let me see what i can find for you.

Assistant: search-policy [none]

Conversation:

CURRENT DIALOG

Prompts for Action Prediction (MultiWoz)

The following are conversations between a user and an assistant. Indicated by the dialog acts, the assistant can help the user with checking in or providing information of temperature, time, price, location, and so on. You should predict the next action the assistant should take based on the context of the conversation. The action should be taken from the list of dialog acts provided below. Also, you need to fill in the slot value along with the action, if any, if no slot value is required, you should make the slot value be none. The format is action name [slot value].

Available Dialog acts:

- search for hotel: customers are looking for hotels with specific requirements
- book hotel: customers are going to booking hotels
- search for trains: customers are looking for trains with specific requirements
- book train ticket: customers are going to booking train tickets
- search for attractions: customers are looking for attractions with specific requirements
- search for restaurants: customers are looking for restaurants with specific requirements
- book table at restaurant: customers are going to booking tables at restaurants
- search for hospital: customers are looking for hospitals with specific requirements
- book taxi: customers are going to booking taxis
- search for taxi: customers are looking for taxis with specific requirements
- search for bus: customers are looking for buses with specific requirements
- search for police station: customers are looking for police stations

Conversation:

Context: i need a list of cheap place -s to stay that include free parking . alexander bed and breakfast is in the cheap price range in the centre of town . okay , does that place include free wifi and it is 4 stars ? yes , the alexander has free wifi and is a 4 star hotel . how many nights will you be staying ? i will be staying 5 nights starting from saturday .

Assistant: search for hotel [with parking, cheap, with internet, alexander bed and breakfast, 4 stars]

Conversation:

Context: i am looking for a train leaving on saturday from kings lynn . do you have any time preferences ? i need to leave after 13:00 . what will your destination be ? i am wanting to go to cambridge . the tr1499 leaves at 17:11 . can i book some tickets for you ? yes book for 4 people you are reference number is biazmbuc . is there anything else i can help you with ? i am looking for an expensive restaurant in the centre city . i have several restaurant -s in the centre in the expensive range . what type of cuisine would you prefer ? no preference . can you recommend 1 & book a table for 4 people at 17:45 on saturday . & may i have the reference # please ? i would recommend british cuisine . would that be okay with you ? that would be fine . is it available saturday at 17:45 ? the restaurant fitzbillies is available , and i have made you a reservation . your reference number is 4wgdgosa . thank you for your help , have a nice day .

Assistant: book table at restaurant [saturday, 4 people, 17:45]

Conversation:

Context: hi , i am looking to visit the colleges in town , and need to know the names of some of them . there are 18 matches . do you have an area in mind ? are there any in the centre ? there are 13 in the centre , including christ s college and emmanuel college . the area actually does not really matter , i just need the address of 1 of your recommendations , please ? sure ! the address for christ s college is saint andrew s street , postcode cb23bu . thank you ! i am also looking for a hotel with 4 stars . the university arms hotel is 4 starts and in the centre where the college is , would you like me to book you or provide more information ? do they have internet and could i have the phone number please ? yes they have internet and phone 01223351241 i need to book a taxi also . it should leave the hotel by 11:30

Assistant: search for taxi [university arms hotel, christ s college, 11:30]

Conversation:

Context: i am looking for a train that will depart from birmingham new street and go to cambridge . can you help me ? there are 133 trains from birmingham new street and to cambridge . is there a particular day and and or time you are interested in ? yes , i want to leave on monday and i need to arrive by 11:15 train tr5747 departs at 7:40 and would arrive in cambridge at 10:23 . would that work for you ? yes , that would be perfect , thanks . here is your reference number: qqvbn13m . total fee will be 75.09 gbp payable at the station . is there anything else i can help you with today ? can you help me find a place to stay ? i am looking a 0 star hotel with a cheap price . i found 2 zero star guest houses that are cheap . 1 is in the north and 1 in the centre . which area would you prefer ? are you able to find me a hotel in the east with free parking ? there are 3 cheap guest houses in east with free parking . they are all 4 stars . would you like me to book 1 of those ? no , i would like that zero star cheap guest house in the north . sure , i can help you with that . when would you like to stay ? monday . please give me their phone number , postcode and address

Assistant: book train ticket [none]

Conversation:

Context: hi , i am looking for the nearest police station . hi , the nearest police station is at parkside , cambridge postcode: cb11jg . is there anything else i can help with ? can you please give me the phone number as well ?

Assistant: search for police station [none]

Conversation:

CURRENT DIALOG

A.7.2 Prompts for Response Generation

These prompts are designed to elicit responses from GPT models that address customer inquiries based on the predicted actions, slot values, and preceding dialogue context. The generated responses are expected to incorporate the predicted slot values, align with the predicted action, and maintain a natural conversational flow. The prompt format comprises: 1) a system prompt, 2) available dialogue actions and corresponding response templates, 3) conversation examples, and 4) the current dialogue, denoted as ****CURRENT DIALOG****.

Prompts for Response Generation (ABCD)

The following are conversations between a user and an assistant. Indicated by the dialog acts, the assistant can help the user with checking in or providing information of temperature, time, price, location, and so on. The response should be coherent, engaging, diverse, informative, and overall good and should be in line with the next action. The response should be concise and to the point and not exceed 30 words. If there is a slot value, such as `<item>`, `<username>`, you should fill in with the correct value if it can be extracted from the preceding context or you should keep their slot names. The response may vary from the exemplars but must follow the above instructions.

Available Dialog acts:

- pull-up-account: account has been pulled up for `<name>`.
- enter-details: details of `<username>` have been entered.
- verify-identity: identity verification in progress ...
- make-password: a password has been generated.
- search-timing: system action: search timing, I need to ask a certain question about timing.
- search-policy: system action: search policy, what kind of policy does the customer want to know?
- validate-purchase: purchase validation in progress ...
- search-faq: Answers can be found in the faq pages, searching the faq pages ...
- membership: membership level of `<level>` has been noted.
- search-boots: system action: search boots, click the boots toggle switch
- try-again: agent is looking for solutions ...
- ask-the-oracle: querying the system for an answer ...
- update-order: order has been updated with `<change>`.
- promo-code: a promo code has been created.
- update-account: account has been updated with `<change>`.
- search-membership: system action: search membership, I need to know the membership level of the customer.
- make-purchase: a purchase of `<item>` was made.
- offer-refund: a refund has been made for the amount of `$$<amount>`.
- notify-team: the website team has been notified.
- record-reason: a reason of `<reason>` has been recorded.
- search-jeans: system action: search jeans, click the jeans toggle switch
- shipping-status: shipping status of `<status>` has been noted.
- search-shirt: system action: search shirt, click the shirt toggle switch
- instructions: agent is looking for solutions ..., I will give you some instructions.
- search-jacket: system action: search jacket, click the jacket toggle switch
- log-out-in: agent is looking for solutions ..., instruct the customer to log out of their account and log back in.
- select-faq: faq answer related to `<faq>` was selected.
- subscription-status: querying the system for subscription status ...
- send-link: a link will be sent.
- search-pricing: system action: search pricing, price of something.

Conversation:

Context: hello, how may i help you? i want to know the state of my refund. let me help you with that. i have an existing refund of \$100 + i want to refund another `$$<amount>`. did you want to add an extra item to your current refund? yes. could i have your full name or account id? albert sanders. account id 123445.

Assistant(pull-up-account [albert sanders]): account has been pulled up for albert sanders.

Conversation:

Context: Context: hello, how may i help you? i want to know the state of my refund. let me help you with that. i have an existing refund of \$100 + i want to refund another `$$<amount>`. did you want to add an extra item to your current refund? yes. could i have your full name or account id? albert sanders. account id 123445. thanks. could i have your username, email address and order id to validate your order? `<username>`. `<email>`. and the order id? `<order_id>`. thank you. what is the item that you want to return? jeans. `<name>`.

Assistant(record-reason [guess jeans]): a reason of guess jeans has been recorded.

Conversation:

Context: hi. i want to manage my shipping details as my situation has changed. welcome to acmebrands! how may i help you today? i see. what is your name please? i want to change my shipping address. rodriguez domingo. and what is the shipping status please? order received. thanks.

Assistant(shipping-status [order received]): shipping status of order received has been noted.

Conversation:

Context: i would like to know more about a product. hello. how may i help you today? sure. i would like to know if the buttons are brown or black. i see. so you are looking to purchase buttons? is there a drop down menu to select the color buttons you want to buy? no im looking to buy a shirt and asking if the button on the shirt is brown or black. product: shirt brand: michael_kors amount: `$$<amount>`. oh the buttons on a shirt? should have mentioned that at the beginning. let me take a look for you. that shirt has dark brown buttons on them.

Assistant(select-faq [shirt_other_3]): faq answer related to shirt_other_3 was selected.

Conversation:

****CURRENT DIALOG****

Prompts for Response Generation (MultiWoz)

The following are conversations between a user and an assistant. Indicated by the dialog acts, the assistant can help the user with checking in or providing information of temperature, time, price, location, and so on. The response should be coherent, engaging, diverse, informative, and overall good and should be in line with the next action. The response should be concise and to the point and not exceed 30 words. If there is a slot, such as <item>, <username>, <location>, you should fill in with the correct value if it can be extracted from the preceding context or you should keep their slot names. The response may vary from the exemplars but must follow the above instructions.

Available Dialog acts:

- search for hotel: I have found <price> hotels with <requirements>, <level>, in <location>, <date> <time>, the hotel has <requirements>.
- book hotel: I have booked hotels for <number> people, <number> nights starting from <date>.
- search for trains: I have found several trains from <location> to <location> on <date> <time>. - book train ticket: I have booked train tickets for <number> people.
- search for attractions: I'm searching for <type> attractions in <location> with <requirements>.
- search for restaurants: A <type> restaurant is located at <location>, <price> range, with <requirements>.
- book table at restaurant: I have booked tables at restaurants for <number> people, on <date> at <time>.
- search for hospital: A <type> hospital in <location> is found.
- book taxi: I have booked a taxi from <position> to <destination> at <time> for you.
- search for taxi: I have booked a taxi from <position> to <destination> at <time> for you.
- search for bus: Several buses from <location> to <location> on <date> <time> is suitable for you.
- search for police station: The police stations are at <location>.

Conversation:

Context: i need a list of cheap place -s to stay that include free parking . alexander bed and breakfast is in the cheap price range in the centre of town . okay , does that place include free wifi and it is 4 stars ? yes , the alexander has free wifi and is a 4 star hotel . how many nights will you be staying ? i will be staying 5 nights starting from saturday .

Assistant(search for hotel [with parking, cheap, with internet, alexander bed and breakfast, 4 stars]): There are several cheap hotels with free parking and wifi, 4 stars, in the centre of town, for 5 nights starting from saturday.

Conversation:

Context: i need a list of cheap place -s to stay that include free parking . alexander bed and breakfast is in the cheap price range in the centre of town . okay , does that place include free wifi and it is 4 stars ? yes , the alexander has free wifi and is a 4 star hotel . how many nights will you be staying ? i will be staying 5 nights starting from saturday . thank you so much for that information . how many people in your party so i can make the booking for you ? yes , can you book it for 6 people ?

Assistant(book hotel [saturday, 6 people, 5 stay]): I have booked hotels for 6 people, 5 nights starting from saturday.

Conversation:

Context: i need a list of cheap place -s to stay that include free parking . alexander bed and breakfast is in the cheap price range in the centre of town . okay , does that place include free wifi and it is 4 stars ? yes , the alexander has free wifi and is a 4 star hotel . how many nights will you be staying ? i will be staying 5 nights starting from saturday . thank you so much for that information . how many people in your party so i can make the booking for you ? yes , can you book it for 6 people ? booking was successful . your reference number is qit1w09h . do you need anything else ? thank you . i also need a train to kings lynn that leaves on sunday . there are 19 trains leaving cambridge on sunday . when would you like to depart ? i want the train to leave after 16:30 .

Assistant(search for trains [sunday, kings lynn, 16:30]): I have found trains to kings lynn on sunday, leaving after 16:30

Conversation:

Context: what trains arrive in cambridge by 10:30 ? where are you traveling from and on what day ? i am traveling from kings lynn on sunday . please give me your day and time of departure to help me to narrow down to a suitable result . i do not have a departure time . i just need to be in cambridge by 10:30 . i suggest the tr8092 that will arrive in cambridge at 08:58 . this will give you ample time . do you want me to book this ? please book for 5 people , i will also need the reference number .

Assistant(book train ticket [5 people]): I have booked train tickets for 5 people.

Conversation:

Context: hello , i am looking for something to do in the west part of town . it could involve multiple sports . unfortunately none of those place -s exist here . any other preferences ? hm , can you tell me about what entertainment venue -s might be on the west side of town instead ? there s a fun place called whale of a time at unit 8 , viking way , bar hill . thank you , can i please get an address and postal code . is there an entrance fee that will be charged .

Assistant(search for attractions [west, entertainment, whale of a time]): There is an entertainment venue on the west side of town, whale of a time.

Conversation:

Context: i am looking for a chinese restaurant please . or 1 that serves chinese food . what area of town would you like the restaurant to be in ? i would like to be in the centre of town . jinling noodle bar is in the centre area serving chinese in the moderate price range . would you like to reserve a table ? i want something expensive .

Assistant(search for restaurants [chinese, centre, expensive]): There are several chinese restaurants in the centre of town, they are expensive

Conversation:

Context: can you let me know if a place called the gonville hotel is still around ? yes and it is as popular as ever . it is 3 stars and quite expensive . would you like me to book a room for you ? what area of town is it in ? it s in town centre . ok , thanks . also , are there any indian restaurant -s in the centre ? there are several with various price range -s . whatever you recommend . give me your best recommendation and go ahead and book me for a table for 6 people . i want to go on saturday at 15:30 . saffron brasserie has your reservation . it will be held for 15 minutes . the reference number is , pryp175n . can i get you the address or phone number ? no , that will be all . thank you !

Assistant(book table at restaurant [saturday, 6 people, 15:30]): I have booked tables at restaurants for 6 people, on saturday at 15:30

Conversation:

Context: i need to find a hospital here in the area . the nearest hospital is located at hills rd , cambridge . can i get thhe phone number and postcode which department are you looking for so i can give you the correct phone number ? i need the paediatric clinic please . the phone number for the paediatric clinic is 01223348313 , is there anything else i can help with ? yes , may i please have the post code ?

Assistant(search for hospital [paediatric clinic]): A paediatric clinic is located at <location>.

Conversation:

Context: i am looking for a hotel in cambridge called the cambridge belfry that hotel is in the west and listed as cheap , but still has 4 stars . they provide free parking and internet . would you like to make a reservation ? yes , could you please book me a room on tuesday for 5 people and for 4 nights . booking was successful . reference number: mcitlhi8 . great ! i also need information on multiple sports in the centre . there are no multiple sports attractions in the centre . should we try another area ? how about a museum ? how about broughton house gallery ? it s free of charge . that sounds great . can you please give me the phone number ? sure . their phone number is 01223314960 . i would also like a taxi to commute and i would like it 17:45 please and the contact number and the car type , thank you okay , where do you want the taxi to pick you up and where will you be going ? i need the taxi to pick me up at the hotel by 17:45 .

Assistant(search for taxi [17:45, cambridge belfry, broughton house gallery]): I found a taxi at 17:45 from cambridge belfry to broughton house gallery.

Conversation:

Context: can you help me find a train that leaves cambridge after 9:45 pm ? thanks . i can help with that . what is the destination and what day would you like to travel ? i am going to bishops storfrod on wednesday . i actually need to leave after 21:45 though . i do not have any trains that match your request . that s disappointing . can you recommend a taxi or bus service ?

Assistant(search for bus [wednesday, cambridge, bishops storfrod, 21:45]): Several buses from cambridge to bishops storfrod on wednesday, leaving after 21:45 meet your requirement.

Conversation:

Context: i am looking for the parkside police station parkside police station is located in parkside , cambridge , within the postcode of cb1 1jg . may i help with something else ? yes , can you please provide their phone number and physical address ?

Assistant(search for police station [none]): The police station is located at <location>.

Conversation:

CURRENT DIALOG